

Pursuant to Article 38 paragraph 1 of the Law on the Planning System of the Republic of Serbia (Official Gazette RS, No. 30/18),

The Government hereby adopts an

ACTION PLAN FOR THE PERIOD 2026-2028 FOR THE IMPLEMENTATION OF THE YOUTH STRATEGY FOR THE PERIOD 2023-2030 IN THE REPUBLIC OF SERBIA

1. INTRODUCTION

With the adoption of the Law on the Planning System of the Republic of Serbia (Official Gazette of the Republic of Serbia, No. 30/18), which stipulates that public policy documents at the national level shall be adopted by the Government, in accordance with Article 38, paragraph 1 of this Law, a normative and institutional framework has been established requiring institutions, in the preparation of public policy documents, to apply the principles of transparency, efficiency and evidence-based decision-making. In this context, the Strategy is recognised as a key instrument, while the Action Plan is recognised as an indispensable mechanism ensuring the effective implementation of strategic documents.

On 26 January 2023, the Government of the Republic of Serbia adopted the Youth Strategy in the Republic of Serbia for the Period 2023–2030 (hereinafter: YS). In accordance with Article 18 of the Law on the Planning System and Article 22, paragraph 4 of the Regulation on the Methodology for the Preparation of Public Policy Documents (Official Gazette of the Republic of Serbia, No. 20/25), the Ministry of Tourism and Youth (hereinafter: MTY) initiated the preparation of the Action Plan for the period 2023–2025. Given that the previous Action Plan expired in December 2025, the planning and preparation of a new Action Plan for the period 2026–2028 was initiated in order to ensure continuity in the implementation of youth policy and to maintain the focus on the long-term objectives defined by the Strategy.

In the preparation of the Action Plan for the period 2026–2028 for the implementation of the Youth Strategy in the Republic of Serbia for the period 2023–2030 (hereinafter: AP), an analysis was conducted of the following relevant documents: the available annual reports on the implementation of the Action Plans for 2023 and 2024 for the implementation of the Youth Strategy; the 2023 Youth Wellbeing Index; publicly available statistical sources; as well as national and international legislative, strategic and planning documents in the field of youth policy, together with other available research. Based on this, an Ex-post Analysis of the Action Plan for the period 2023–2025 for the implementation of the Youth Strategy (hereinafter: EPA) was prepared. The findings of the EPA are available on the MTY website at the following link: <https://mto.gov.rs/extfile/sr/13835/EX-post%20analiza.pdf>. Terms used in this AP that have a gender-specific meaning and are expressed in the grammatical masculine gender shall be understood to refer equally to persons of the female and male sex to whom they apply.

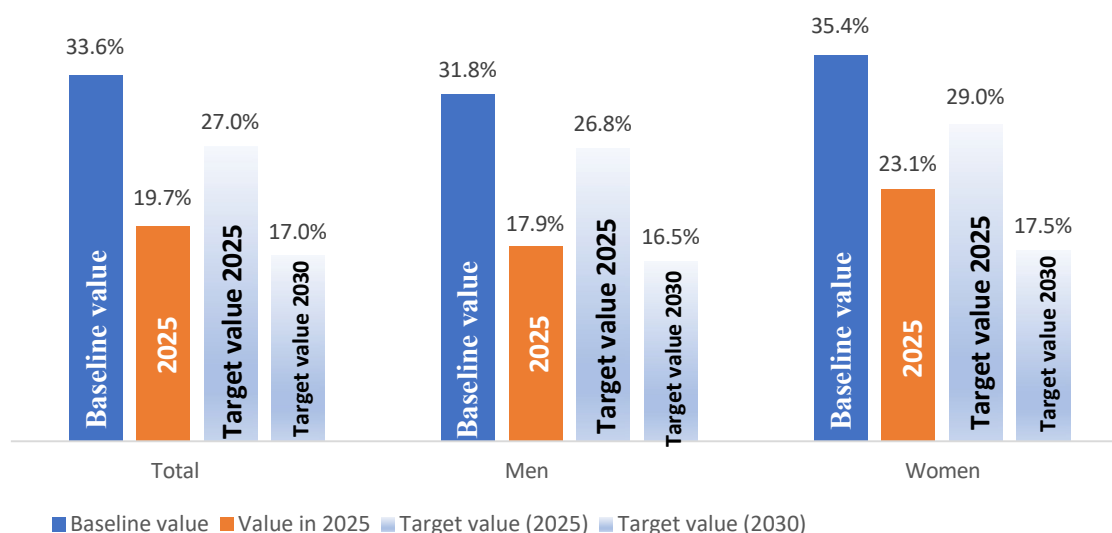
2. BRIEF OVERVIEW OF THE RESULTS ACHIEVED DURING THE PERIOD 2023–2025

In 2023, following the adoption of the YS and the accompanying Action Plan, the implementation of a series of activities commenced with the aim of implementing the defined measures, achieving the planned performance indicators, and planning subsequent steps towards the attainment of the strategic objectives. In monitoring progress towards the achievement of the established indicators, the YS and the AP rely on a field survey on the position and needs of young people (Report on the Position and Needs of Youth in the Republic of Serbia), as well as on other sources, including (Labour Force Survey) data from

the Statistical Office of the Republic of Serbia (SORS), Eurostat data, the Youth Wellbeing Index, research conducted by relevant youth policy stakeholders (NAPOR, OPENS, KOMS, etc.) and individual researchers, as well as internal data of the MTY and other state institutions.

The aim of the YS is to improve the quality of life of young people, while the five objectives relate to improving the quality of youth work, strengthening the infrastructure for the implementation of youth policy, encouraging the active participation of young people in society, strengthening equality and social and economic independence, and improving their health and safety. Based on a preliminary analysis of the achievement of the indicators for the aim, together with a review of the Annual Reports on the Implementation of the Action Plan for 2023 and 2024, as well as the available statistical data (SORS, Eurostat, MTY, etc.), it may be concluded that, during the initial phase of the implementation of the YS, the results achieved have been satisfactory and indicate positive advancements, particularly in relation to the indicators concerning youth poverty and the youth labour market. An overview of the trends in the quality-of-life indicators for young people is presented in Figures 1–5 below.¹

Figure 1. At-risk-of-poverty or social exclusion rate among youth aged 16–29, by sex²



Source: Eurostat (2019). *Baseline values are based on 2019 data.

Indicators such as the at-risk-of-poverty or social exclusion rate among young people aged 16–29 show a continuous decline over recent years – from 33.6% in 2019 (or 30.9% according to the revised data) to 25.5% in 2023. According to the latest available data, in 2025 the rate stood at 19.7% (male: 17.9%; female: 23.1%) (Statistical Office of the Republic of Serbia, 2025), meaning that the target set for 2025 has already been achieved. Nevertheless, it is necessary to continue with the implementation of measures aimed at reducing poverty and social exclusion among young people in order to achieve the target of 17% by 2030.

¹ Note: In the meantime, the Statistical Office of the Republic of Serbia has published revised data, resulting in differences between the baseline indicator values presented in the YS and those based on the previously used data. The revised values are as follows: the at-risk-of-poverty or social exclusion rate among young people aged 16–29 was 30.9% in 2019 (male: 29.1%; female: 32.8%). The labour force inactivity rate among young people aged 15–30 was 47.9% in 2021 (male: 40.6%; female: 55.5%). The unemployment rate among young people aged 15–30 was 19.0% in 2021 (male: 18.3%; female: 20.0%). The NEET rate among young people aged 15–29 was 19.1% in 2021 (male: 17.3%; female: 21.0%).

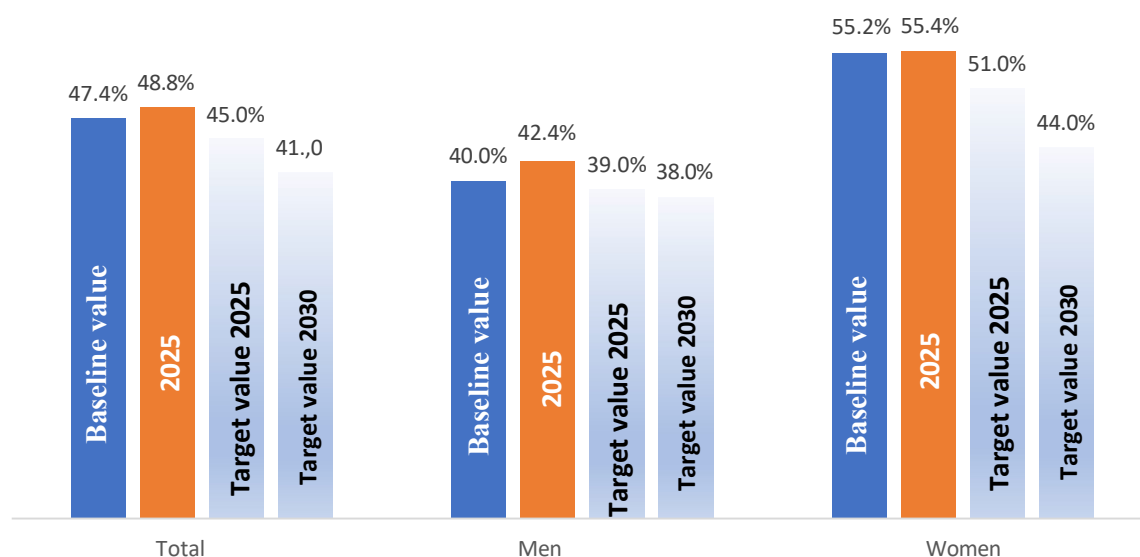
² Eurostat data for young people aged 16–29; for further information, see:

https://ec.europa.eu/eurostat/databrowser/view/ilc_peps01n_custom_18749812/default/table

In 2025, the at-risk-of-poverty or social exclusion rate among young people aged 15–30³ was 20.2%, representing a decrease of 1.2 percentage points compared with the previous year. The rate among women aged 15–30 was 23.0%, while among young men in the same age group it was 17.6% (Statistical Office of the Republic of Serbia, 2025).

The at-risk-of-poverty rate among children and youth shows different trends depending on the age group. For the age group 15–24, the at-risk-of-poverty or social exclusion rate was 23.6% in 2025. Among women, the rate was 26.8%, while among men aged 15–24 it was 21.6% (Statistical Office of the Republic of Serbia, 2025). Among young people aged 18–24, the at-risk-of-poverty rate decreased from 19.8% in 2022 to 16.7% in 2024, before increasing to 19.8% in 2025. By contrast, among children aged up to 17 years, the rate increased from 19.9% in 2022 to 21.1% in 2024, before declining to 20.4% in 2025 (Statistical Office of the Republic of Serbia, 2024).

Figure 2. Labour force inactivity rate among youth aged 15–30, by sex



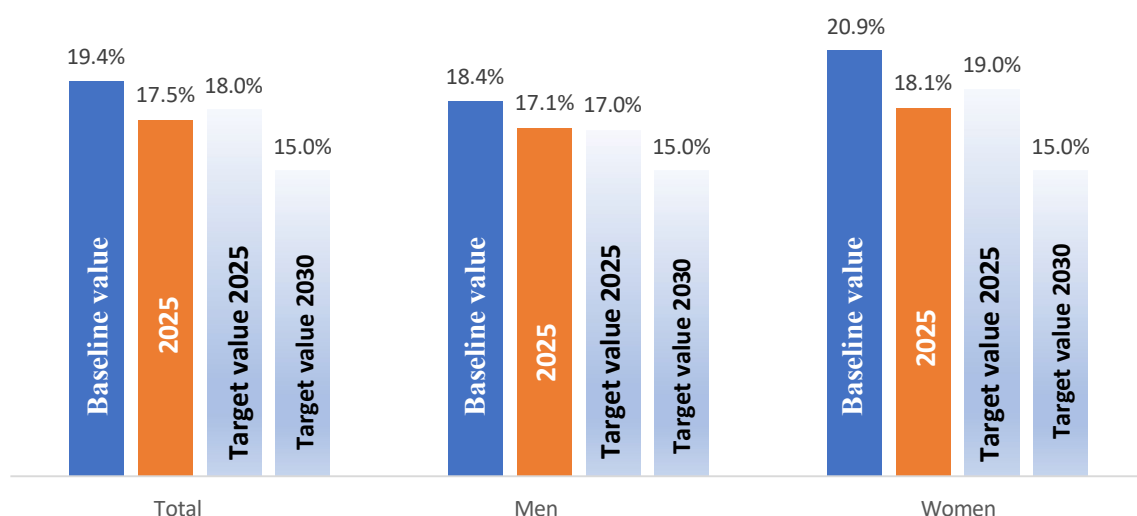
Source: SORS, *Baseline values are based on 2021 data.

The labour force inactivity rate among young people aged 15–30 remained largely unchanged over the previous three years. At the end of 2025, it stood at 48.8%, which is above the target value of 45% set for 2025. Women continue to participate in the labour market to a lesser extent than men (male: 42.4%; female: 55.4%) (Statistical Office of the Republic of Serbia, 2025). Additional efforts will be required in the coming period to accelerate progress towards greater participation of youth in the labour market, particularly among young women.

According to Eurostat data (2024), the labour force inactivity rate among the population aged 15–24 was 67.6% in 2024 (male: 60.6%; female: 77.5%). Among the countries in the region, the highest labour force inactivity rate for young people aged 15–24 was recorded in Bosnia and Herzegovina (76.3%) in 2024. Among the Member States of the European Union (EU), this indicator was highest in Greece and Italy, where it reached approximately 76%.

³ The Statistical Office of the Republic of Serbia, at the request of the Ministry of Tourism and Youth (MTY), calculates the value of this indicator for the 15–30 age group, which is aligned with the age range for youth defined in the Law on Youth.

Figure 3. Unemployment rate among youth aged 15–30, by sex



Source: SORS, *Baseline values are based on 2021 data.

During the period 2021–2025, the unemployment rate among young people aged 15–30 decreased from 19.4% (or 19.0% according to the revised data) to 17.5%, bringing it closer to the target value of 15% set for 2030 (Statistical Office of the Republic of Serbia, 2025). In 2025, the unemployment rate was 1 percentage point higher among women than among men (male: 17.1%; female: 18.1%).

The unemployment rate among young people aged 15–24 was 23.4% in 2025 (female: 25.5%; male: 22.1%), representing an increase of 0.4 percentage points compared with 2024, when it stood at 23% (female: 23.1%; male: 23.0%).

Compared with other European countries, Serbia records one of the highest youth unemployment rates. Higher rates were recorded only in Bosnia and Herzegovina, where the unemployment rate among young people aged 15–24 was 30.2% (2024), and Spain with 26.5% (2024). Germany has consistently recorded the lowest youth unemployment rate, remaining below 7% for several years (Eurostat, 2024).

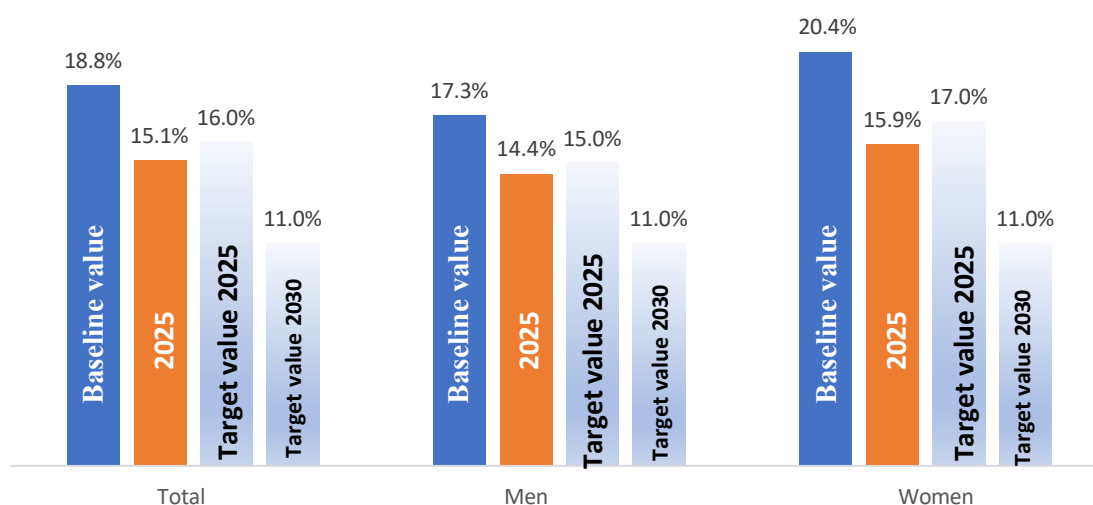
The youth unemployment rate and the share of young people in NEET status (young people not in education, employment or training) had already fallen below the target values set for 2025 by 2024.

Over the last three years, the NEET rate among young people aged 15–29 declined from 18.8% in 2021 (or 19.1% according to the revised 2021 data) to 15.1% in 2025. A more pronounced decline was recorded among young women, with a reduction of 4.5 percentage points, while among young men aged 15–29 the NEET rate decreased from 18.4% to 14.4% over the same period (Statistical Office of the Republic of Serbia, 2025). The NEET rate among young people aged 15–24 was 13.0% in 2025 (male: 13.4%; female: 12.6%).

Serbia continues to rank among the European countries with the highest youth NEET rates, comparable to Türkiye, Romania and Italy, while the Netherlands and Iceland record significantly lower rates of around 5% (Eurostat, 2024).

Figure 4. NEET rate among youth aged 15–29, by sex

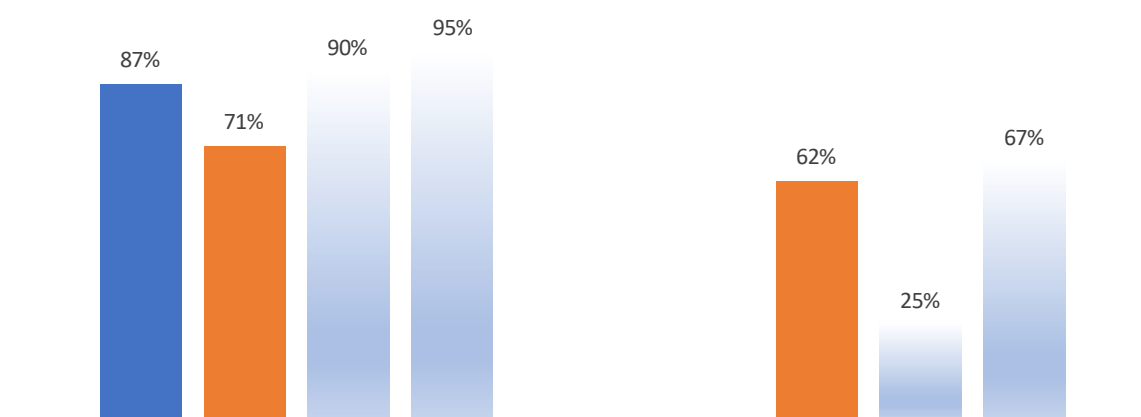
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Source: SORS. *Baseline values are based on 2021 data.

Improvements are also needed with regard to measures aimed at improving health and social engagement. The share of young people who assess their own health as good or very good remains below the target threshold of 90%. In 2024, it stood at 85.6%, while in the following year it declined to 71.0% (MTY, 2025)⁴, indicating the need for additional investment in measures under the fifth strategic objective. In 2024, the proportion of young people who assessed their own social engagement as good or very good was 34.8%, increasing to 62.1% in 2025, which is close to the target value of 67% set for 2030 (MTY, 2025).⁵

Figure 5. Proportion of youth who assess their own health and social engagement as good or very good



⁴ For further information, see: <https://mto.gov.rs/extfile/sr/13258/Istrazivanje.pdf>

⁵ For further information, see: <https://mto.gov.rs/extfile/sr/13258/Istrazivanje.pdf>

Target value

Target value

Target value
2025

Target value 20

Proportion of youth who assess their health as good or very good

Proportion of youth that asses their social engagement as good or very good

*Source: MTY Survey on the Position and Needs of Youth. *Baseline values relating to young people's attitudes towards social engagement are not available. *Baseline values relating to the proportion of young people who assess their own health as good or very good are based on 2020 data.*

The results presented are consistent with the data contained in the 2025 Progress Report on the Implementation of the Sustainable Development Goals (SDGs)⁶, which is published annually by the Statistical Office of the Republic of Serbia (SORS) and on which the YS itself is largely based. In line with the 2030 Agenda for Sustainable Development, which constitutes a global development strategy encompassing the three dimensions of sustainable development: economic growth, social inclusion and environmental protection, young people are specifically addressed under SDG 1 – No Poverty, SDG 4 – Quality Education, and SDG 8 – Decent Work and Economic Growth. During the previous period, the SDG indicators that relate to young people, defined by the Law on Youth as persons aged 15–30, recorded moderate improvements, specifically: 1.2.2. Proportion of men, women and children of all ages living in poverty in all its dimensions according to national definitions; 4.3.1. Participation rate of young people and adults in formal and non-formal education and training in the previous 12 months; and 8.6.1. Proportion of young people (aged 15–24) not in education, employment or training. In addition to these, most of the indicators under the 2030 Agenda relate indirectly to young people and shape the prospects for improving youth wellbeing, which are monitored and analysed in detail through the Youth Wellbeing Index, developed by the MTY and the United Nations Population Fund (UNFPA) in cooperation with the Ana and Vlade Divac Foundation.

In this context, since 2023, the Youth Wellbeing Index (YWI) has served as the central and innovative mechanism for monitoring progress in the implementation of the YS. Based on 108 indicators at the national level and 98 indicators at the local level, the YWI enables systematic annual monitoring of different aspects of young people's lives and the evaluation of progress towards achieving strategic objectives. During 2023, the first year of the implementation of the YS, the YWI reached a value of 29.22, with more than one quarter of the planned changes having been achieved. According to the latest results, the YWI increased to 33.67 in 2024, indicating the continuation of a positive trend and further progress towards achieving the established objectives. Although progress has been made in the areas of education, employment and social inclusion, the YWI also highlights areas requiring additional investment, such as facilities and services for youth, greater participation of young people in decision-making processes, and the creation of a safer and more enabling environment for youth.

In addition to the above publications, particular mention should be made of the Alternative Report on the Position and Needs of Youth, which is prepared annually by the National Youth Council of Serbia (KOMS).⁷ Consistent with the trends presented above, the latest KOMS report, published in August 2025, confirms progress in relation to economic indicators and the position of youth in the labour market, including lower unemployment, increased job satisfaction and more positive perceptions of the quality of education. It also notes an absolute increase in the budget allocated to youth policy, as well as its stable share in total public expenditure. The report also highlights a number of challenges that require further attention, including the need to further strengthen the institutional framework for the implementation of youth policy, enhance the participation of young people in social processes, and increase their trust in public institutions.

The Ex-post Analysis of the Action Plan for the period 2023–2025 shows that the first implementation cycle of the YS successfully laid the foundations for the further development of the youth policy system in Serbia. The overall assessment of the relevance of the AP is high, while its effectiveness is assessed as moderate to high, with significant differences across policy areas. The strongest effects were achieved in the areas of employment and

⁶ For further information, see: https://sdg.indikatori.rs/media/Izvestaj/sdg_godisnji_izvestaj_srbija_2025_cir.pdf

⁷ For further information, see: <https://koms.rs/wp-content/uploads/2025/08/Alternativni-izvestaj-2025.pdf>

enhanced cross-sectoral cooperation, as confirmed by positive trends in indicators such as declining youth unemployment and a reduced risk of poverty among young people. At the same time, the areas of health, safety and the development of local youth policy institutions demonstrated the need for additional investment and improved coordination of support for local self-government units.

Important instruments have been developed for monitoring the position of youth and their quality of life, together with mechanisms for the continuous collection of data. Although significant results have been achieved, a number of challenges remain for the coming period, particularly with regard to the sustainability and capacity development of local-level youth policy stakeholders (Local Youth Offices and Local Youth Councils), the professionalisation of youth work, and the balanced development of local youth services aimed at supporting vulnerable groups of young people. In addition, the implementation of the Youth Guarantee will represent a particularly significant challenge, as will ensuring the maximum contribution of youth policy stakeholders to the successful implementation of this programme, the objective of which is to bring about a substantial improvement in the position and prospects of the most vulnerable groups of young people.

3. ASSESSMENT OF THE FINANCIAL RESOURCES FOR THE IMPLEMENTATION OF THE ACTION PLAN

Measures and activities set out in this Action Plan, aimed at achieving the aim and specific objectives of the YS, are financed from the budget of the Republic of Serbia, the budget of the autonomous province and the budgets of local self-government units (LSGUs), in accordance with the respective responsibilities of the entities responsible for individual activities. In addition to the aforementioned sources, financing may also be provided from other sources, including gifts, donations, bequests, loans and other funds, in accordance with applicable regulations.

The Ministry of Tourism and Youth, as the entity responsible for certain activities under the AP and the proposer of this document, has allocated the funds necessary for the implementation of the planned activities in accordance with the Law on the Budget of the Republic of Serbia for 2026 (Official Gazette of the RS, No. 108/25), as well as in accordance with the established planning and budgeting procedures. The budget also presents, under donor funds, the planned funding from the European Commission through the European Commission's OIS 1, within the IPA III programme, for the Youth Guarantee programme, the approval of which is expected in the forthcoming period.

The estimate of the financial resources required to implement the specific objectives, measures and activities was prepared by MTY and all entities responsible for individual activities under the AP, in accordance with the planning and budgeting procedures. In this process, the entities responsible for the activities made an indicative, preliminary estimate of the costs of engaging the human, material and other resources necessary for the implementation of the planned activities, based on the funds provided for under the Law on the Budget of the Republic of Serbia for 2026, as well as in accordance with the Rulebook on the Method of Presenting and Reporting on the Estimated Financial Effects of Laws, Other Regulations or Other Acts on the Budget, i.e. the Financial Plans of Organisations for Mandatory Social Insurance (Official Gazette of the RS, No. 119/23), and the Handbook for Determining the Costs of Public Policies and Regulations of the Public Policy Secretariat, August 2025.

All entities responsible for individual activities under the AP apply a uniform approach to the assessment and presentation of costs. In accordance with the Rulebook on the Method of Presenting and Reporting on the Estimated Financial Effects of Laws, Other Regulations or Other Acts on the Budget, or Financial Plans of Compulsory Social Insurance Organisations (Official Gazette of the Republic of Serbia, No. 32/15), the estimated costs are entered in the prescribed PFE forms on the financial effects of the stated estimated indicative costs

presented in the budget.

The planned funds by institutions for the duration of the AP relate to the funds with which the institutions concerned contribute to the implementation of the planned activities. The Ministry of Tourism and Youth contributes RSD 2,283,796,000.00, the Ministry for the Care of the Village contributes RSD 2,250,000,000.00, the Ministry of Economy contributes RSD 457,000,000.00, the Ministry of Science, Technological Development and Innovation contributes RSD 258,000,000.00, and the Ministry of Health contributes RSD 88,500,000.00. The Ministry of Information and Telecommunications contributes RSD 9,000,000.00 to the implementation of the AP, while the Office of the Minister without Portfolio responsible for gender equality, the prevention of violence against women, and the economic and political empowerment of women contributes RSD 3,000,000.00.

The total funds from international donors amount to RSD 456,080,000.00. In addition, the budget includes planned funds from the European Commission for the implementation of the Youth Guarantee programme through the European Commission's OIS 1 under the IPA III programme, the approval of which is expected in the coming period, in the total amount of RSD 216,000,000, of which 15% represents national co-funding from budgetary funds, with both amounts marked with an asterisk (*) in the document.

4. INFORMATION ON THE CONSULTATIONS CONDUCTED

In order to gather expert opinions and reflections necessary for the preparation of the AAP, three thematically structured focus groups were organised. The division of the focus groups was based on the specific objectives of the YS, in order to ensure systematic and comprehensive coverage of the relevant topics:

- *The first focus group* was dedicated to topics arising from Specific Objective 1;
- *The second focus group* included an analysis of topics under Specific Objectives 2 and 3;
- *The third focus group* focused on topics under Specific Objectives 4 and 5.

All focus group participants contributed relevant experiences and expert views, with the aim of identifying key challenges and formulating recommendations for the Draft Action Plan. In the introductory part of each focus group, selected findings from the analysis were presented in order to provide participants with a common starting point for the discussion.

The first focus group was held on 10 October 2025 at the premises of the Ministry of Tourism and Youth and brought together eleven relevant stakeholders from the youth sector. These included nine representatives of civil society organisations and international donors, as well as two representatives of state institutions (Office for Dual Education and NQF, NIRAS-E2E Project, OPENS, NAPOR, TEMPUS Foundation, UNICEF, YIL Association, GIZ and KOMS).

Participants in the focus group agreed with the findings presented and jointly identified the priority areas that should be covered by the new Action Plan. The following were identified as the key areas for action:

- development of local and integrated youth services;
- strengthening of volunteer programmes;
- improving the visibility of organisations involved in youth work and aligning them with the requirements of the Youth Guarantee.

Particular emphasis in the discussion was placed on the need to define and adopt qualification standards, obtain the status of a PROAEA (Publicly Recognised Organiser of Adult Education Activities), as well as improve mechanisms for the recognition of prior learning. Participants particularly highlighted the importance of stronger institutional involvement of

professional associations, such as NAPOR, in licensing procedures. The discussion further pointed to the need for more precise formulation of certain activities under the Action Plan, as well as clearer determination of competences, entities responsible and procedures, particularly in the area of providing services to young people. Participants stressed that, for the effective implementation of the future Action Plan, strengthening institutional procedures, developing capacities and improving financial mechanisms would be of crucial importance in order to ensure long-term sustainable support for youth work and greater availability of quality services for young people.

The second focus group was held on 20 October 2025 in Belgrade and brought together nine relevant stakeholders from the youth sector (NAPOR, two representatives of KOMS, TEMPUS, GIZ, SIS, NAYO, UNICEF and OPENS). Among them were seven representatives of civil society organisations and international donors, as well as two representatives of state institutions. The main topic of the discussion was the improvement of facilities and services intended for the implementation of youth policy in all LSGUs.

Participants noted that some activities had already been initiated, but that it was necessary to continue strengthening the sustainability of existing youth centres, as well as systematically promoting their services. Particular emphasis was placed on the importance of mentoring support for staff and the development of competences within institutions managing youth facilities, with the aim of ensuring continuity of quality work. The need for systematic monitoring and evaluation of training was also highlighted, including feedback from users. In addition, participants pointed to the importance of planning aimed at improving the operation and visibility of youth centres in the coming period.

Participants in the discussion emphasised the need to develop cooperation mechanisms between different stakeholders, not only in large cities but also in rural areas. Possible areas for action proposed included joint projects, the exchange of good practices and the initiation of potential Erasmus projects, which would contribute to strengthening staff capacities and encouraging the inclusion of young people. Particular emphasis was placed on the importance of ensuring sufficient budgetary funds and systematically monitoring them, as well as developing standards for the operation and regularly reporting on the activities of youth centres in all LSGUs. It was recommended that existing and new youth centres be integrated into the process of systematic monitoring and annual reporting, in order to ensure the sustainability and continuity of implementation of the targets of Specific Objective 2 of the Action Plan.

The third focus group was held on 30 October 2025 in Belgrade, at the premises of the Ministry of Tourism and Youth, and was attended by fifteen participants, the majority of whom were representatives of the government sector.⁸ This focus group addressed topics relating to Specific Objectives 4 and 5 of the Action Plan.

As part of the discussion on Specific Objective 4, participants agreed that, in the previous period, progress in the area of youth employment had been reported on most extensively, and that the youth employment indicator had shown significant progress. For the coming period, it was proposed that the focus be placed on the employment of hard-to-employ youth, primarily the NEET population, with particular emphasis on the importance of the Youth Guarantee (YG) programme, which is due to commence in 2027. The need to increase transparency and more actively involve young talents, beneficiaries of the Young Talents Fund, was also highlighted, as well as the need to encourage their employment and retention in the public sector.

Cultural events were recognised as an important mechanism for the integration of young people into society. Participants proposed strengthening cooperation between cultural centres in rural areas and young artists, as well as providing more opportunities for young people to

⁸ Two representatives of UNICEF, two representatives of the Ministry of Economy, and representatives of NAPOR, the Novi Sad Youth Forum, SAS, MHMRSD, YRS, AzK, the TEMPUS Foundation, MI, and CCIS.

actively participate in cultural programmes and events.

With regard to youth health, participants noted that, despite the significant number of activities implemented in previous years, particularly in the area of mental health, the progress observed had been minimal. Areas for action proposed for the coming period included intensifying education of young people on the importance of health and available support services, as well as strengthening cross-sectoral cooperation in order to improve coordination and the visibility of results.

Following the focus groups, the competent proposing authority published the Draft Action Plan on the MTY website, as well as on the E-Consultations portal. The public consultation lasted fifteen days, until 15 December 2025. In order to ensure a transparent process and more active involvement of young people in decision-making, MTY also organised four round tables in Novi Sad, Novi Pazar, Leskovac and Užice. All comments and proposals presented during the round tables were taken into consideration in the preparation of the Draft Action Plan.

During the consultation period, no comments were received through the E-Consultations portal, while a total of 13 submitters provided their comments on the Draft Action Plan during the focus groups and round tables, and by email to the MTY.

The comments and suggestions received were considered and assessed as accepted, partially accepted or not accepted, with detailed explanations, in the Report on the Conducted Public Consultations, which was published on 30 December 2025 and is publicly available on the MTY website at the following link: <https://www.mto.gov.rs/tekst/sr/13462/izvestaj-o-sprovedenim-javnim-konsultacijama-u-vezi-sa-nacrtom-akcionog-plana-za-period-od-2026-do-2028-godine-za-sprovedenje-strategije-za-mlade-u-republici-srbiji-za-period-od-2023-do-2030-godine.php>, as well as on the E-Consultations portal, under the documentation section, at the following link: <https://ekonsultacije.gov.rs/topicOfDiscussionPage/539/3>.

5. LIST OF ABBREVIATIONS

The following abbreviations shall be used in this Action Plan:

ABS – Road Traffic Safety Agency
AP – Action Plan
APR – Serbian Business Registers Agency
AZK – Qualifications Agency
CCIS – Chamber of Commerce and Industry of Serbia
CGC – Career guidance and counselling
CROSO – Central Register of Compulsory Social Insurance
CSOs – Civil Society Organisations
EU – European Union
Eurostat – Statistical Office of the European Union
GIZ – German Agency for International Cooperation
IOM – International Organization for Migration
IPH – Institute of Public Health Dr Milan Jovanović Batut
ITE – Office for Information Technologies and eGovernment
JIC Association – Job Info Centre Association
KOMS – Umbrella Organisation of Young People of Serbia
LY – Law on Youth
MC – Ministry of Culture
MCTI – Ministry of Construction, Transport and Infrastructure
MCV – Ministry for the Care of the Village
ME – Ministry of Education
MEc – Ministry of Economy
MEI – Ministry for European Integration

MEP – Ministry of Environmental Protection
MFA – Ministry of Foreign Affairs
MF – Ministry of Finance
MFCD - Ministry of Family Care and Demography
MGE – Office of the Minister without Portfolio in Charge of Gender Equality, Prevention of Violence against Women and Economic and Political Empowerment of Women
MH – Ministry of Health
MHMRSD – Ministry of Human and Minority Rights and Social Dialogue
MI – Ministry of the Interior
MIET – Ministry of Internal and External Trade
MIT – Ministry of Information and Telecommunications
MLEVSA – Ministry of Labour, Employment, Veteran and Social Affairs
MSTDI – Ministry of Science, Technological Development and Innovation
MPA – Ministry of Public Administration and Local Self-Government
MAFWM – Ministry of Agriculture, Forestry and Water Management
MJ – Ministry of Justice
MS – Ministry of Sport
MTY – Ministry of Tourism and Youth
NAPOR – National Association of Youth Work Practitioners
NAPA – National Academy for Public Administration
NAYO – National Association of Youth Offices
NEET – Young people not in employment, education or training
NES – National Employment Service
NQFS – National Qualifications Framework of Serbia
ODENQF – Office for Dual Education and the National Qualifications Framework
OECD – Organisation for Economic Co-operation and Development
OPENS – Youth Associations Alliance “Novi Sad – European Youth Capital – OPENS”
PROAEA – Publicly Recognised Organiser of Adult Education Activities
PSSY – Provincial Secretariat for Sport and Youth
RPL – Recognition of Prior Learning
RS – Republic of Serbia
RYCO – Regional Youth Cooperation Office
SAS – Scouts Association of Serbia
SCONUS – Student Conference of Serbian Universities
SCTM – Standing Conference of Towns and Municipalities
SDGs – Sustainable Development Goals
SORS – Statistical Office of the Republic of Serbia
UNFPA – United Nations Population Fund
UNICEF – United Nations Children’s Fund
YS – Youth Strategy
YW – Youth Work

Acronyms and abbreviations used for programme budget codes are:

BP – Budget Programme
PA – Programme Activity
EC – Economic Classification
01 – General Budget Revenues and Financing
06 – Donations from International Organisations
11 – Financing from Foreign Borrowing
56 – EU Financial Assistance
EU DA – EU Donor Assistance

6.ACTIVITIES FOR THE IMPLEMENTATION OF THE YOUTH STRATEGY FOR THE PERIOD 2026–2028 BY SPECIFIC OBJECTIVES

Action Plan: **Action Plan for the Period 2026–2028 for the Implementation of the Youth Strategy in the Republic of Serbia for the Period 2023–2030**

Proposer: Ministry of Tourism and Youth

Coordination and Reporting: Ministry of Tourism and Youth

Aim: Improved Quality of Life for Young People

Institution responsible for monitoring and overseeing implementation: Ministry of Tourism and Youth

Indicator(s) at the level of the Aim (impact Indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in the final year of the AP	Final year of the AP
At-risk-of-poverty-or-social-exclusion rate among young people (by sex)	%	Eurostat database	19.7 (M: 17.9%; F: 23.1%)	2025	19% (M: 18%; F: 19%)	2028
Rate of young population outside the labour force and youth unemployment rate (by sex)	%	SORS, Labour Force Survey	Rate of young population outside the labour force 48.8% (M: 42.4%; F: 55.4%) Youth unemployment rate (young people aged 15–30): 17.5% (M: 17.1%; F: 18.1%)	2025	44% (M: 39%; F: 49%); 15,5% (M: 15.5%; F: 15.5%)	2028
Youth NEET rate (by sex)	%	SORS, Labour Force Survey	15.1 % (M 14.4%; F15.9%) NEET for youth aged 15–29	2025	13% (M: 12.6%; F: 13.4%)	2028
Share of young people who rate their health as good or very good	%	Annual Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	71%	2025	91%	2028
Share of young people who rate their social engagement as good or very good	%	Annual Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	62%	2025	67%	2028

Specific Objective 1: Youth work is standardised within the non-formal education system and continuously implemented

Institution responsible for coordination and reporting: Ministry of Tourism and Youth

Indicator(s) at the level of the Specific Objective (outcome indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP
Publicly recognised adult education activity providers in youth work established	No/Yes	Qualifications Agency data	Yes	2024	Yes	Yes	Yes
Professional association of youth workers established	No/Yes	Serbian Business Registers Agency data	Yes	2024	Yes	Yes	Yes
Number of young people participating annually in programmes/projects/services financed from public funds and organised by certified youth workers	Number	NAPOR report, reports by implementers of programmes/projects/services	9,752	2024	10,000 (of whom at least 1,000 young people with disabilities and 1,000 young people belonging to other vulnerable groups)	10,000 (of whom at least 1,000 young people with disabilities and 1,000 young people belonging to other vulnerable groups)	10,000 (of whom at least 1,000 young people with disabilities and 1,000 young people belonging to other vulnerable groups)
Number of supported programmes, projects and activities implemented by certified youth workers	Number	Reports by project implementers and NAPOR	36	2024	50	65	80

Measure 1.1: System for the professional development of youth workers developed

Implementing institution: Ministry of Tourism and Youth

Implementation period: 2023–2030	Type of measure: regulatory
Regulations to be amended/adopted for the implementation of the measure: Qualification Standards for Youth Workers	

Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
1.1.1. Qualification standard for youth workers adopted	No/Yes	Qualifications Agency data	No	2024	Yes	Yes	Yes	
1.1.2. Number of certified youth workers	Number	NAPOR database	45	2024	120	160	250	
1.1.3. Percentage of certified youth workers among Youth Office coordinators and association representatives	%	NAPOR, LSGU and CSO databases	0	2024	5% for YO and 5% for associations	10% for YO and 10% for associations	15% for YO and 15% for associations	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds; European Union financial assistance*		Programme 1302			In 2026	In 2027		In 2028
					15,600	19,900		18,900
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
1.1.1.1. Improve the legal framework with the aim of the institutional and formal recognition of youth work and youth workers	MTY	APR, CSOs, AZK, ME	2026 (Q4)					
1.1.1.2. Support the development of qualification standards and occupational standards for different levels of youth work	MTY	ME, AZK, ODENQF, LSGU, CSOs, Sectoral Councils, NQFS Council, international partners	2028 (Q4)	Budgetary funds*	4001 – IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	1,440	2,520	2,520
				European Union financial assistance*	4001 – IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	8,160	14,280	14,280
1.1.1.3. Establish a mechanism for the recognition of competencies acquired through youth work (recognition of prior learning – RPL), and for the recognition of youth work through the NQFS	MTY	ME, AZK, ODENQF, LSGU, CSOs	2026 (Q4)					
1.1.1.4. Conduct an analysis of the possibilities for introducing a youth work study programme at higher education institutions in the Republic of Serbia, in line with the developed and adopted qualification standard	MTY	Educational institutions, AZK, international partners	2027 (Q4)					
1.1.2.1. Support the establishment and maintenance of a database of certified youth worker	MTY	LSGU, CSOs	2026 (Q4)	Budgetary funds	1302	500		
1.1.2.2. Promote the RPL process (support capacity building for RPL), and implement training for the professional development and supervision of youth work	MTY	ME, AZK, ODENQF, LSGU, CSOs	2028 (Q4)	Budgetary funds	1302	500	500	500
1.1.2.3. Evaluate the costs and benefits of applying different youth worker certification models	MTY	LSGU, CSOs	2026 (Q4)	Budgetary funds	1302	1,500		
1.1.2.4. Support the alignment of curricula for the education of youth workers with the approved qualification standard for NQFS Level 5, as well as with the requirements for PROAEA	MTY	Educational institutions, ME, AZK, ODENQF, CSOs	2028 (Q4)					
1.1.2.5. Map the supply of and demand for youth work across different sectors	MTY	LSGU, CSOs	2027 (Q4)	Budgetary funds	1302	1,500	1,000	
1.1.2.6. Implement a promotional campaign on the importance and opportunities for the professional development of youth workers	MTY	ME, AZK, ODENQF, LSGU, CSOs	2027 (Q4)	Budgetary funds	1302	500	500	500
1.1.3.1. Train Youth Office and association representatives to provide services in accordance with quality standards in youth work	MTY	LSGU, YO, CSOs	2028 (Q4)	Budgetary funds	1302	1,500	1,100	1,100
1.1.3.2. Support the implementation of training for Youth Office coordinators, youth associations and youth workers, aligned with the approved qualification standard, with a clearly defined pathway to certification	MTY	LSGU, YO, CSOs	2028 (Q4)					
Measure 1.2: Quality assurance system for youth work and non-formal youth education programmes established								
Implementing institution: Ministry of Tourism and Youth								

Implementation period: 2023–2030				Type of measure: regulatory				
Regulations to be amended/adopted for the implementation of the measure: Standards for quality assurance of youth work programmes, standards for quality assurance of non-formal youth education programmes								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
1.2.1. Standards for quality assurance of youth work are adopted and applied	No/Yes	NAPOR reports	Yes	2024	Yes	Yes	Yes	
1.2.2. Number of accredited programmes that comply with the quality assurance standards for programmes	Number	AZK reports, NAPOR reports	0	2024	20	40	60	
1.2.3. Number of youth and youth-focused associations that have accredited an adult education programme as a PROAEA	Number	AZK reports	14	2024	20	30	40	
1.2.4. Number of digital youth work programmes per year that comply with the quality assurance standards for programmes	Number	NAPOR, MTY, PSSY, AZK, LSGU, CSO databases and reports	1	2024	2	4	6	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027	In 2028	
					2,500	3,100	2,100	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
1.2.1.1. Monitor the implementation and improve the quality standards for youth work and non-formal education programmes for young people at all levels	MTY	MHMRSD, ME, AZK, ODENQF, provincial authorities responsible for youth, LSGUs, CSOs	2028 (Q4)					
1.2.2.1. Promote and support the accreditation of programmes that comply with the quality assurance standards for adult non-formal education programmes among youth work service providers	MTY	AZK, ODENQF, LSGUs, CSOs	2028 (Q4)					
1.2.2.2. Develop and maintain an accessible, transparent database of accredited youth work programmes and resources, and promote them within the PROAEA framework	MTY	ODENQF, AZK, CSOs, LSGUs	2028 (Q4)					
1.2.3.1. Support youth and youth-focused associations implementing youth work in the process of obtaining PROAEA status through training and mentoring	MTY	AZK, ODENQF, provincial authorities responsible for youth, CSOs	2028 (Q4)	Budgetary funds	1302	1,500	1,100	1,100
1.2.3.2. Develop guidelines and a methodological framework to enable the systematic design, implementation and evaluation of youth work programmes in accordance with PROAEA principles, objectives and standards	MTY	AZK, CSOs, LSGUs, ODENQF	2027 (Q4)	Budgetary funds	1302		1,000	
1.2.3.3. Support networking and capacity-building of PROAEA to ensure coordinated support for the implementation of the Youth Guarantee	MTY	AZK, NES, CSOs, LSGUs	2026 (Q4)					
1.2.3.4. Improve the process of obtaining PROAEA status for activities in the field of youth work	AZK	MTY, ME, CSOs	2028 (Q4)					
1.2.4.1. Support the implementation and promotion of digital youth work programmes that comply with the quality assurance standards for virtual youth club programmes	MTY	MIT, ITE, provincial authorities responsible for youth, information and education, LSGUs/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
Measure 1.3: Youth work programmes are implemented continuously in cooperation with local partners								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								

Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
1.3.1. Proportion of local self-government units providing integrated services for young people	%	LSGU and NAPOR reports	5.5%	2024	15%	30%	40%	
1.3.2. Number of integrated services available to young people in LSGUs on an annual basis	Number	LSGU reports	224	2024	250	260	280	
1.3.3. Number of supported youth work projects/programmes within non-formal education in rural areas of the Republic of Serbia on an annual basis	Number	Databases and reports of NAPOR, MTY, MVC, PSSY, provincial authority responsible for balanced regional development, LSGU, CSO	34	2024	70	80	90	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					4,500	4,500		3,500
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
1.3.1.1. Develop guidelines for inter-institutional cooperation and the development of a model of integrated services for young people, through cooperation between the youth sector and parents and the education, employment, social protection, culture, sport and health sectors, enabling coordinated and continuous support for different groups of young people, with clearly defined roles for LSGUs, YOs, CSOs, international partners and other service providers; a model of a local intersectoral coordination body; youth referral procedures; and measures for proactively reaching young people from vulnerable groups and rural areas	MTY	LSGY/YO, CSOs, international partners	2027 (Q4)	Budgetary funds	1302	1,000	1,000	
1.3.1.2. Improve the competences of employees in local institutions for the effective provision of integrated services to young people	MTY	LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
1.3.1.3. Develop a national plan for integrated services for young people, with the support of the Standing Conference of Towns and Municipalities (SCTM), with clearly defined mechanisms for supporting civil society organisations in designing and delivering services	MTY	LSGY/YO, SCATM, CSOs, international partners	2028 (Q4)					
1.3.1.4. Develop and pilot a standardised model of psychosocial and socio-emotional support for young people within integrated youth services, with the potential for further replication at national level	MTY	CSOs, LSGUs, international partners	2028 (Q4)	Budgetary funds	1302	500	500	500
1.3.2.1. Support the development and application of tools for monitoring and evaluating integrated services	MTY	LSGY/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302			1,000
1.3.2.2. Provide training to strengthen the capacity of youth and youth-focused associations, YOs and other stakeholders in collecting, analysing and reporting on the provision of integrated services to young people	MTY	LSGY/YO, CSOs, international partners	2027 (Q4)	Budgetary funds	1302	1,000	1,000	
1.3.3.1. Strengthen the capacity of youth work programme implementers to work with young people from vulnerable social groups, with a particular focus on rural areas	MTY	LSGY/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	500	500	500
1.3.3.2. Advocate for the development of measures for implementing youth work programmes in the public policy documents of LSGUs, with corresponding annual budgets	MTY	LSGY/YO, CSOs, international partners	2028 (Q4)					
1.3.3.3. Provide financial support for the implementation of youth work programmes in rural areas, in accordance with young people's needs	MTY	LSGY/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	500	500	500
Measure 1.4: Youth work is recognised within the formal and non-formal education systems and among young people								

Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure:				Type of measure: informational and educational				
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
1.4.1. Percentage of young people who consider non-formal education programmes delivered by youth workers to be important for their personal and professional development	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	1% used; 1% find them useful	2025	12%	15%	19%	
1.4.2. Annual number of articles in traditional media (print, radio and television) on youth work	Number	Media publications in press, radio and TV	7	2024	13	16	20	
1.4.3. Regional network of youth workers’ associations established	No/Yes	NAPOR and MTY reports	Yes	2024	Yes	Yes	Yes	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					12,900	11,200		11,200
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
1.4.1.1. Collect data annually on young people’s views on the importance of non-formal education programmes delivered by youth workers	MTY	Provincial authorities responsible for youth and education, LSGUs/YO, research agencies, educational institutions, CSOs	2028 (Q4)	Budgetary funds	1302	1,200	1,200	1,200
1.4.1.2. Conduct research on young people’s needs for non-formal education, with a particular focus on young people at risk of social exclusion, ensuring an equal territorial distribution	MTY	Provincial authorities responsible for youth and education, LSGUs/YO, CSOs, international partners	2026 (Q4)	Budgetary funds	1302	1,200		
1.4.1.3. Support the design and delivery of non-formal education and long-term youth work programmes that respond to young people’s needs, with a particular focus on young people at risk of social exclusion, ensuring an equal territorial distribution	MTY	Provincial authorities responsible for youth and education, LSGUs/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	10,500	9,000	9,000
1.4.1.4. Support activities aimed at raising awareness among young people in the wider community and other sectors (institutions) providing services to young people of the importance of youth work and non-formal education	MTY	LSGUs/YO, CSOs, international partners	2027 (Q4)					
1.4.2.1. Promote non-formal education programmes and the importance of youth work among young people and institutional stakeholders	MTY	MEI, CSOs	2026 (Q4)					
1.4.3.1. Support activities for exchanging good practices in the field of youth work through participation in the European Alliance of Youth Worker Associations	MTY	MEI, Tempus Foundation, RYCO, CSOs	2028 (Q4)	Budgetary funds	1302		1,000	1,000
Measure 1.5: Research is conducted continuously and knowledge is managed in the field of youth work and non-formal youth education								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure:				Type of measure: informational and educational				
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	

1.5.1. Number of studies on young people and youth work in the Republic of Serbia conducted on a representative sample, on an annual basis	Number	MTY, SORS and other research organisers' websites	7	2024	7	8	8	
1.5.2. Coordination mechanism for researchers in the field of youth policy established	No/Yes	MTY reports	No	2024	Yes	Yes	Yes	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027	In 2028	
					3.500	2.300	1.800	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
1.5.1.1. Conduct an annual survey on the situation and needs of youth in the Republic of Serbia	MTY	SORS, APR, research agencies, provincial authorities responsible for youth, LSGY/YO, CSOs (KOMs, SAS, NAPOR, NAYO and OPENS)	2028 (Q4)	Budgetary funds	1302	1,800	1,800	1,800
1.5.1.2. Conduct a study on youth policy and youth policy stakeholders in the Republic of Serbia	MTY	SORS, APR, research agencies, provincial authorities responsible for youth, LSGY/YO, CSOs (KOMs, SAS, NAPOR, NAYO and OPENS)	2026 (Q4)	Budgetary funds	1302	1,200		
1.5.2.1. Regularly update the Repository of research, publications and documents relevant to the further development and management of youth policy in the Republic of Serbia	MTY	LSGUs, CSOs, International partners	2028 (Q4)					
1.5.2.2. Train representatives of LSGUs, youth associations, youth-focused associations and their alliances to collect data for the Youth Wellbeing Index	MTY	Provincial authorities responsible for youth, scientific institutes, research agencies, educational institutions, LSGUs, CSOs	2027 (Q4)	Budgetary funds	1302	500	500	
1.5.2.3. Establish a dedicated youth data section on the new SORS platform within the EU4SORS – Development of a Modern Statistical System project	MTY	SORS	2027 (Q4)					
Measure 1.6: Alignment of youth work with international standards								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure:				Type of measure: regulatory				
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
1.6.1. Number of measures implemented under international processes for the harmonisation of youth work	Number	Minutes of the meetings of the Expert Team for the Implementation of the Bonn Process and the Youth Council	4	2024	4	4	4	

1.6.2. Number of international and regional events on young people and youth work in which youth policy stakeholders in the Republic of Serbia participate annually	Number	MTY Annual Reports	10	2024	8	9	10	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027	In 2028	
					164,000	164,000	4,000	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
1.6.1.1. Coordinate the process of aligning and harmonising the youth work system with international practices and the priorities for the development of youth work defined in European documents	MTY	MEI, RYCO, Youth Council, CSOs	2028 (Q4)					
1.6.1.2. Support the work of the Expert Team for the Implementation of the European Youth Work Agenda within the Youth Council, which will be responsible for coordinating and harmonising this process in the Republic of Serbia	MTY	MEI, CSOs	2028 (Q4)					
1.6.2.1. Organise and participate in international events promoting and recognising youth work, as well as the exchange of international practices	MTY	MEI, Tempus Foundation RYCO, CSOs, international partners	2028 (Q4)	Donor funds (Tempus Foundation)		3,000	3,000	3,000
1.6.2.2. Provide support for projects and programmes implemented by associations that promote the improvement, recognition and alignment of youth work with international practices	MTY	MEI, Tempus Foundation RYCO, international partners	2028 (Q4)	Donor funds (Tempus Foundation)		160,000	160,000	
				Budgetary funds	1302	1,000	1,000	1,000
Specific Objective 2: Facilities and services for the implementation of youth policy are improved and functional in all LSGUs								
Institution responsible for coordination and reporting: Ministry of Tourism and Youth								
Indicator(s) at the level of the Specific Objective (outcome indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
Number of publicly owned facilities used by young people and youth and youth-focused associations where activities for young people are continuously implemented	Number	LSGUs annual reports	163	2024	165	167	170	
Standards for youth spaces established	No/Yes	Adopted and published standards (on the MTY website)	No	2024	Yes	Yes	Yes	
Proportion of the total number of young people who used services in publicly owned youth spaces on an annual basis, by sex	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY and LSGUs reports	7% (M 7.1%: F 7.1%)	2025	9%	13%	17%	
Measure 2.1: Youth spaces are established and operate in accordance with defined standards								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure: Standards for the accreditation of youth spaces				Type of measure: regulatory, institutional-managerial-organisational				
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
2.1.1. Number of young people and civil society and public sector representatives involved in the consultative process for developing standards for youth spaces	Number	MTY annual reports	23 representatives of youth and 5 representatives of the civil society	2024	300 representatives of youth and 80 representatives of the civil society and the public sector			
2.1.2. Proportion of LSGUs that have established a youth space meeting the adopted standards	%	LSGU annual reports	0	2024	5%	10%	15%	
2.1.3. Standards for digital youth spaces (digital platform hubs) established	No/Yes	ITE, MTY annual reports	No	2024	Yes	Yes	Yes	

2.1.4. Number of digital youth spaces (digital platform hubs) in accordance with the established standards	Number	LSGU annual reports	No	2024	1	8	12	
2.1.5. Percentage of LSGUs with youth spaces that provide support to young people with disabilities and young people from vulnerable groups through personal assistants, sign language interpreters and Braille	%	Annual reports by LSGUs, PWD associations	7.5%	2024	10%	15%	20%	
2.1.6. Percentage of young people and youth and youth-focused associations using youth spaces who participate in developing programmes within youth spaces in LSGUs	%	LSGU annual reports	No data available	2024	10%	20%	30%	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds, European Union financial assistance*		Programme 1302			In 2026	In 2027	In 2028	
					219,500	220,300	219,300	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
2.1.1.1. Conduct an analysis of the optimal scope and organisational model for the network of youth centres in the Republic of Serbia	MTY	MCTI, provincial authorities responsible for youth, LSGUs, CSOs, international partners	2026 (Q4)	Budgetary funds	1302	1,200		
2.1.1.2. Provide support for defining standards and accreditation mechanisms for youth spaces through a consultative process with young people, associations and institutions	MTY	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)	Donor funds (UNICEF)		3,500		
				Budgetary funds	1302	1,200		
				Budgetary funds*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	1,440	2,520	2,520
				European Union financial assistance*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	8,160	14,280	14,280
2.1.2.1. Support the opening and operation of youth spaces, with a particular focus on rural areas, as well as strengthening the participation of young people, associations and informal groups through financial support and capacity building	MTY	MCTI, provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	200,000	200,000	200,000
2.1.2.2. Establish a Register of Youth Spaces in the Republic of Serbia that meet the defined and adopted standards for youth spaces	MTY	MCTI, provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)					
2.1.2.3. Establish a national capacity-building programme for youth centres to achieve and apply the Youth Space Standards, including a systemic mechanism for monitoring and evaluating programme implementation and the operation of youth centres	MTY	MCTI, provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)					
2.1.3.1. Conduct a feasibility analysis for establishing digital youth spaces	MTY	MIT, ITE, provincial authorities responsible for youth, LSGUs/YO, CSOs	2026 (Q4)	Budgetary funds	1302	1.000		

2.1.3.2. Develop standards for youth work programmes in digital youth spaces and support their implementation	MTY	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2027 (Q4)	Budgetary funds	1302		1,000	
2.1.3.3. Develop standards for youth work programmes in digital youth clubs and support their implementation	MTY	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)					
2.1.4.1. Establish and promote digital platforms, conduct online discussions and strengthen youth participation at the local level in accordance with the established standards	MTY	MIT, ITE, provincial authorities responsible for youth, LSGUs/YO, CSOs	2028 (Q4)					
2.1.4.2. Support the delivery of training for young people on the use of digital platforms in youth spaces and centres	MTY	MLEVSA, provincial authorities responsible for youth, LSGUs/YO, CSOs	2028 (Q4)					
2.1.5.1. Train representatives of LSGUs, YOs, youth and youth-focused associations that manage youth spaces, as well as their alliances, to adapt their services and programmes to young people from vulnerable groups	MTY	MLEVSA, provincial authorities responsible for youth, LSGUs/YO, CSOs	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
2.1.5.2. Equip and provide youth spaces with infrastructure adapted to young people with disabilities	MTY	MLEVSA, provincial authorities responsible for youth, LSGUs/YO	2028 (Q4)					
2.1.5.3. Establish cooperation between organisations and institutions managing or implementing programmes in youth spaces and educational resource centres for the exchange of assistive technologies for young people with disabilities	MTY	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)					
2.1.6.1. Provide support to organisations and other stakeholders implementing programmes in youth spaces in implementing and monitoring the effectiveness of youth inclusion	MTY	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)					
2.1.6.2. Establish and strengthen child safeguarding procedures and standards and protection against sexual exploitation and abuse in youth spaces to ensure a safe and inclusive environment for all young people	MTY	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2028 (Q4)	Donor funds (UNICEF)		1,000	1,000	1,000
Measure 2.2: Improved quality of work of Youth Offices								
Implementing Institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030				Type of measure: regulatory, institutional-managerial-organisational				
Regulations to be amended/adopted for the implementation of the measure: Law on Youth								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
2.2.1. Proportion of LSGUs that have established a Youth Office	%	MTY and LSGUs annual reports	70%	2024	80%	85%	90%	
2.2.2. Proportion of LSGUs that have a formally systematised position for person(s) working in the Youth Office	%	LSGUs annual reports	46.47%	2024	51%	55%	59%	
2.2.3. Proportion of LSGUs that have an adopted valid strategic document for young people, relative to the total number of LSGUs	%	LSGUs and MTY reports	33%	2024	40%	47%	54%	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, European Union financial assistance*		Programme 1302			In 2026	In 2027		In 2028

					62,800	63,200		63,200
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
2.2.1.1. Improve the quality of work of existing Youth Offices and strengthen their networking through a monitoring and evaluation mechanism for YOs	MTY	LSGUs	2028 (Q4)					
2.2.1.2. Support the establishment and operation of YOs in all LSGUs	MTY	LSGUs, CSOs, International partners	2028 (Q4)	Budgetary funds	1302	50,000	50,000	50,000
2.2.2.1. Develop standards for the operation of Youth Offices and standards for the services provided by Youth Offices	MTY	LSGUs/YO, CSOs	2028 (Q4)	Budgetary funds	1302	1,000		
				Budgetary funds*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	720	1,260	1,260
				European Union financial assistance*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	4,080	7,140	7,140
2.2.2.2. Support capacity building and the professional development of YO staff	MTY	AZK, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	5,000	3,800	3,800
2.2.3.1. Provide continuous training for representatives of LSGUs/YO on the development and monitoring of the implementation of public policy documents at the local level	MTY	LSGUs, YO, NAPA, SCATM, KOMS, international partners	2028 (Q4)	Budgetary funds	1302	2,000	1,000	1,000
2.2.3.2. Continuously strengthen the capacities of LSGU and YO representatives through training on youth outreach and activation, with the aim of involving young people in the social life of local communities	MTY	NAPA, CSOs, international partners	2028 (Q4)					
Measure 2.3: Improved system for collecting, processing and reporting data on youth at all levels, with a particular focus on youth from vulnerable groups								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030				Type of measure: regulatory, informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
2.3.1. Reporting system based on defined indicators established at the local, provincial and national levels	No/Yes	Evaluations of the implementation of YS, provincial and local youth documents	Yes	2024	Yes	Yes	Yes	
2.3.2. Proportion of YS indicators for which data are available, relative to the total number of indicators	%	Annual YS evaluation	80%	2024	85%	90%	95%	
2.3.3. Data on the situation and needs of young people and the opportunities available to them at all levels of government are available on the MTY website	No/Yes	MTY website	Yes	2024	Yes	Yes	Yes	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027		In 2028
					6,900	6,900		5,900
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028

2.3.1.1. Continuously develop the Youth Wellbeing Index as a system/tool for collecting, processing and reporting data on young people, used to measure the achievement of the Strategy indicators on an annual basis	MTY	SORS, APR, NES, IPH, Youth Council, provincial authorities responsible for youth LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,500	1,500	1,500
2.3.1.2. Improve the monitoring and reporting mechanism for measuring the degree of implementation of the Strategy	MTY	CSOs, LSGUs, international partners	2028 (Q4)	Donor funds (UNICEF)		2,400	2,400	2,400
2.3.1.3. Establish cooperation and a regular reporting system between the MTY, NES and civil society organisations implementing outreach and activation activities for NEET youth, in accordance with the Model for Outreach and Activation of NEET Youth Outside the System	MTY	MLEVSA, NES, CSOs	2028 (Q4)					
2.3.2.1. Analyse the availability of Strategy indicators and identify sources and methods for data collection	MTY	LSGUs, CSOs, International partners	2027 (Q4)	Budgetary funds	1302		1,000	
2.3.3.1. Ensure that youth are continuously informed about the situation and needs of youth, including progress in the implementation of the AP and the YS	MTY	ITE, MIT, provincial authorities responsible for youth, LSGUs/YO, CSOs	2028 (Q4)	Budgetary funds	1302	3,000	2,000	2,000
Measure 2.4: Improved mechanisms and capacities of youth policy stakeholders in the development, implementation and monitoring of youth policy								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure: Law on Youth				Type of measure: incentive, informational and educational				
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
2.4.1. Amount of funds allocated in the MTY budget for the implementation of youth policy measures	RSD	Law on the Budget of the Republic of Serbia for each year respectively	716,583,000	2024	1,096,903,000	886,903,000	1,098,403,000	
2.4.2. Proportion of annual funds for the implementation of youth policy actually spent, relative to the planned amount, at the provincial, national and local levels (MTY and other relevant institutions)	%	Annual reports on the implementation of youth policy at the national, provincial and local levels	96%	2024	95%	97%	99%	
2.4.3. Proportion of LSGUs allocating more than 5% of funds under the Sports and Youth Development Programme (budget line 1301)	%	LSGUs reports	2%	2024	30%	33%	35%	
2.4.4. Number of activities (training sessions, webinars, study exchanges, etc.) aimed at strengthening the capacities of employees in institutions and bodies responsible for the development, implementation and monitoring of youth policy during the calendar year	Number	MTO, PSSY, and LSGUs reports; NAPA report	24 training sessions; 406 participants (national level) data not available at the provincial and local levels	2024	4; 4; 4	4; 4; 4	4; 4; 4	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					33.000	2.000		3.500
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
2.4.1.1. Advocate for the importance of youth policy by initiating, articulating and coordinating the process of planning and securing budgetary funds for youth policy at all levels (alliances, youth associations and youth-focused associations)	MTY	LSGUs/YO, CSOs, Youth Council, Local Youth Councils	2028 (Q4)					

2.4.2.1. Develop a mechanism for transparent reporting and information sharing on the annual funds spent on the implementation of youth policy at all levels, and train public sector representatives to use it	MTY	NAPA, Youth Council, Umbrella Youth Alliance, provincial authorities responsible for youth, LSGUs/YO	2028 (Q4)	Budgetary funds	1302			1,500
2.4.3.1. Advocate for increased funding by LSGUs for the Sports and Youth Development Programme through consultative processes with representatives of LSGUs and other relevant stakeholders	MTY	LSGUs/YO, International partners	2028 (Q4)					
2.4.4.1. Organise training sessions, workshops and exchange programmes on the development, implementation and monitoring of youth policy	MTY	LSGUs/YO, CSOs, SCTM, Local Youth Councils	2028 (Q4)	Budgetary funds	1302	3,000	2,000	2,000
2.4.4.2. Develop a software solution for monitoring services provided to young people at the local level	MTY	LSGUs/YO, CSOs, SCTM, Local Youth Councils	2026 (Q4)	Budgetary funds	1302	30,000		
Specific Objective 3: Young people are active participants in society at all levels								
Institution responsible for coordination and reporting: Ministry of Tourism and Youth								
Indicator(s) at the level of the Specific Objective (outcome indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
Number of LSGUs that have established a Youth Council whose members include young people, which operates in accordance with the adopted standards and meets regularly	%	MTY and LSGUs annual reports	20.3%	2024	35%	45%	50%	
Number of draft regulations and public policy documents of relevance to young people on which young people have provided their opinions	%	Data from the competent authorities and the Youth Council	1.9% (M:1.2%; F:1.4%)	2025	20%	40%	50%	
Standards for the active participation of young people in decision-making at all levels of government established	No/Yes	Adopted and published standards (on the MTY website)	No	2024	Yes	Yes	Yes	
Proportion of budget users that allocate funds for young people	%	Annual reports by beneficiaries on the implementation of budget funds	59%	2024	50%	50%	50%	
Measure 3.1: Creating conditions for the inclusion of young people in decision-making and policy processes that affect them, as well as for their development, implementation, monitoring and evaluation								
Implementing institution: Ministry of Tourism and Youth				Type of measure: regulatory, informational and educational				
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure: Law on Youth, standards for the inclusiveness and functionality of local Youth Councils, standards for the active participation of young people in the development, implementation and monitoring of youth policies at all levels, and in decision-making processes								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
3.1.1. Percentage of LSGUs that have established a Youth Council	%	LSGU, PSSY and MTY reports	46,6%	2024	66%	75%	80%	
3.1.2. Number of meetings of the national, provincial and local Youth Councils in a calendar year	Number	Youth Council meeting minutes; MTY, PSSY and LSGUs reports	1;1;85	2024	2;2;2	3;3;3	4;4;4	
3.1.3. Number of young people involved in the EU Youth Dialogue mechanism in a calendar year	Number	MTY, MEI and KOMS annual reports	450	2024	500	1.000	1.500	
3.1.4. Proportion of young people on Youth Councils at the local, provincial and national levels, relative to the total number of council members	%	MTY, PSSY and LSGUs annual reports	40%; 20% (provincial); no data available for the local level	2024	40%	40%	45%	

3.1.5. Inclusion of young people at risk of poverty or social exclusion in Youth Councils at all levels	No/Yes	MTY, PSSY and LSGUs annual reports	No data available	2024	Yes (at least one representative in each YC at all levels)	Yes (at least one representative in each YC at all levels)	Yes (at least one representative in each YC at all levels)	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					4,000	3,500		3,500
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
3.1.1.1. Support the development and implementation of standards for the operation of provincial and local Youth Councils	MTY	Youth Council, local partners, LSGUs, CSOs, international partners	2027 (Q4)					
3.1.1.2. Support the establishment of local Youth Councils and strengthen their capacities	MTY	LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
3.1.1.3. Define mechanisms for the selection of Youth Council members	MTY	Provincial authorities responsible for youth, LSGUs, CSOs	2026 (Q4)					
3.1.2.1. Establish reporting mechanisms on the work of Youth Councils at all levels	MTY	Youth Council, local partners, LSGUs, CSOs, international partners	2026 (Q4)					
3.1.3.1. Encourage young people’s participation in the EU Youth Dialogue and dialogue with decision-makers	MTY	LSGUs/YO, CSOs (KOMs, SAS, NAPOR, NAYO and OPENS)	2028 (Q4)					
3.1.3.2. Support the work of the expert team for the EU Youth Dialogue within the Youth Council	MTY	Youth Council, ME, MEI, Tempus Foundation, CSOs (KOMs, SAS, NAPOR, NAYO and OPENS)	2028 (Q4)					
3.1.4.1. Support the implementation of youth projects and programmes that educate and inform young people about democratic values, participation in decision-making, civil and political rights, and the political system and culture	MTY	ME, provincial authorities responsible for youth, educational institutions, LSGUs	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
3.1.5.1. Support young people from vulnerable social groups through education and empowerment for active participation in decision-making processes	MTY	MLEVSA, MHMRSD, LSGUs/YO, CSOs	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
Measure 3.2: Promoting volunteering and activism among youth								
Implementing institution: Ministry of Tourism and Youth				Type of measure: regulatory				
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
3.2.1. Proportion of young people who have volunteered in the past year	%	Survey on the Position and Needs of Young People in the Republic of Serbia, MTY	5%	2024	15%	17%	19%	
3.2.2. Number of informal youth groups supported during a calendar year at the local, provincial and national levels	Number	MTY, PSSY and LSGUs annual reports; associations	153; 131; 5	2024	40	45	50	
3.2.3. Number of organisers of volunteering services (for volunteering in regular situations and volunteering in emergency situations)	Number	MTY annual reports and organisers’ records	2	2024	80	150	150	

3.2.4. Percentage of youth associations, youth-focused associations and their alliances registered in the MTY Unified Register that encourage young people to engage in activism and involve them in the work and activities of the associations	%	MTY and CSO reports from the unified register	13%	2024	20%	25%	30%	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027	In 2028	
					116,800	113,800	113,800	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
3.2.1.1. Support the implementation of projects and programmes aimed at involving youth in volunteering	MTY	Provincial authorities responsible for youth, CSOs, international partners	2028 (Q4)	Donor funds (UNICEF)		1,000	1,000	1,000
				Budgetary funds	1302	100,000	100,000	100,000
3.2.1.2. Advocate for improvements to the regulatory framework for volunteering and develop mechanisms for recognising and valuing youth volunteering (certificates and public recognition)	MTY	MLEVSA, provincial authorities responsible for youth, LSGUs, CSOs	2026 (Q4)					
3.2.2.1. Provide funding and build the capacities of informal groups to implement projects aimed at promoting volunteering and youth activism	MTY	Provincial authorities responsible for youth, LSGUs/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	4,000	3,000	3,000
3.2.3.1. Strengthen the capacities of volunteer services and other organisers of volunteering	MTY	Provincial authorities responsible for youth, LSGUs/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	5,000	4,000	4,000
3.2.3.2. Support associations and informal groups in implementing projects focused on youth volunteering	MTY	Provincial authorities responsible for youth, LSGUs/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	2,000	2,000	2,000
3.2.4.1. Promote the development, operation and networking of volunteer services for young people	MTY	Provincial authorities responsible for youth, LSGUs/YO, CSOs	2028 (Q4)	Budgetary funds	1302	3,000	2,000	2,000
3.2.4.2. Conduct regular evaluations of volunteering programmes and services in LSGUs funded by the MTY	MTY	Provincial authorities responsible for youth, LSGUs/YO, CSOs	2028 (Q4)	Budgetary funds	1302	800	800	800
3.2.4.3. Develop a national programme for peer socio-emotional support and strengthening youth resilience, including the establishment of a training, mentoring and supervision system, as well as coordination through existing youth networks and alliances with experience and expertise in the field of youth mental health	MTY	CSOs, LSGUs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
Measure 3.3 Strengthening international cooperation and the exchange of experience and practices among young people and other youth policy stakeholders, and participation in the development, monitoring and evaluation of international youth policy documents								
Implementing Institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure:					Type of measure: informational and educational			
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
3.3.1. Amount of funds allocated by ministries, provincial authorities and LSGUs to support the participation of young people and youth policy stakeholders in international bodies/processes/forums and organisations	RSD	MTY, provincial authorities responsible for youth and LSGUs annual budgets	4,000,000	2024	5,000,000	6,000,000	7,000,000	

3.3.2. Number of international processes/mechanisms in which young people influence decision-making on an annual basis	Number	MTY, MEI annual reports	7	2024	5	5	5	
3.3.3. Proportion of young people who are familiar with the UN Sustainable Development Goals	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	12.3%	2024	15%	20%	25%	
3.3.4. Number of associations, Youth Offices and alliances supported to implement projects/activities in accordance with the principles of global education at the local, provincial and national levels	Number	MTY, MEI, PSSY and LSGUs annual reports	6	2024	7	8	9	
3.3.5. Number of international youth policy documents in whose development, monitoring and evaluation young people participate	Number	MTY, PSSY and LSGUs annual reports	3	2024	3	4	4	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds, European Union financial assistance*		Programme 1302, 4001			In 2026	In 2027	In 2028	
					94,880	107,880	107,880	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
3.3.1.1. Provide financial resources for international processes of relevance to youth policy	MTO	MEI, RYCO, CSOs	2028 (Q4)	Budgetary funds	1302	61,780	61,780	61,780
3.3.1.2. Support associations and alliances implementing regional and international youth activities (participation in regional/international gatherings, processes and bodies)	MTO	MEI, RYCO, CSOs, Tempus Foundation	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
3.3.2.1. Identify international processes of relevance to youth policy and support the participation of stakeholders, partners and associations implementing regional and international youth activities	MTY	MEI, RYCO, CSOs	2028 (Q4)	Donor funds (Tempus Foundation)		2,400	2,500	2,500
				Budgetary funds	1302	2,000	1,500	1,500
3.3.2.2. Improve mechanisms for the selection and delegation of youth representatives to international bodies and processes of relevance to young people	MTY	MEI, RYCO, CSOs	2026 (Q4)	Budgetary funds				
3.3.3.1. Build the capacities of associations to implement youth activities aimed at achieving the Sustainable Development Goals and facilitate their networking with other stakeholders	MTY	MEI, RYCO, CSOs	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
3.3.4.1. Support the development and implementation of programmes and initiatives that promote the principles of global education and foster cooperation and networking among stakeholders at the national and local levels	MTY	CSOs	2028 (Q4)	Budgetary funds	1302	1,500	1,500	1,500
3.3.4.2. Establish a national coordination mechanism or network for global education to facilitate the exchange of experience, monitor practices and develop common standards and tools for applying the principles of global education in work with young people	MTY	CSOs	2026 (Q4)	Budgetary funds				
3.3.5.1. Support projects and initiatives aimed at involving young people in regional and international cooperation programmes	MTY	MEI, RYCO, CSOs	2028 (Q4)	Budgetary funds	1302	4,000	4,000	4,00
3.3.5.2. Develop a mechanism for informing and involving young people in the development, monitoring and evaluation of international youth policy documents	MTY	MEI, CSOs	2028 (Q4)					
3.3.5.3. Provide support for strengthening the capacities of national and local stakeholders to implement youth policy and outreach, including young people from vulnerable groups	MTY	CSOs	2028 (Q4)	Budgetary funds*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	2,880	5,040	5,040
	MTY	CSOs	2028 (Q4)	European Union financial assistance*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	16,320	28,560	28,560
Measure 3.4 Mechanisms developed to ensure an optimal level of funding allocated for youth at all levels								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030				Type of measure: informational and educational				

Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
3.4.1. Funds allocated at the national, provincial and local levels are developed in accordance with the guide for budgeting funds earmarked for youth	No/Yes	MTY, ministries responsible for youth policy areas, PSSY and LSGUs reports	No; Yes (provincial level), no data available at the local level	2024	Yes	Yes	Yes	
3.4.2. Proportion of the total annual budget allocated for the implementation of youth policy that is earmarked to support programmes or projects of youth associations, youth-focused associations and their alliances, and YO at the national, provincial and local levels	%	Law on the Budget of the Republic of Serbia, decisions on provincial and local budgets	No data available	2024	40%	45%	45%	
3.4.3. Proportion of LSGUs that allocate budgetary funds to support youth associations and youth-focused associations through public calls for proposals, relative to the total number of LSGUs during a calendar year	%	LSGUs annual reports	No data available	2024	30%	35%	38%	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026 2,000	In 2027 1,500	In 2028 1,500	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
3.4.1.1. Develop mechanisms for budgeting funds for young people, including guidelines for developing and applying youth-sensitive indicators for monitoring budget execution at all levels	MTO	Provincial authorities responsible for youth, LSGUs, CSOs, international partners	2026 (Q4)					
3.4.1.2. Conduct training for representatives of public institutions at all levels on applying the mechanism for budgeting funds earmarked for youth	MTO	APA, provincial authorities responsible for youth, LSGUs/YO	2027 (Q4)					
3.4.2.1. Advocate for increased budgetary funding to support programmes or projects of youth associations, youth-focused associations and their alliances at all levels	MTO	LSGUs	2028 (Q4)					
3.4.3.1. Strengthen the capacities of LSGU staff to prepare, implement and monitor public calls for proposals for funding youth programmes and projects	MTO	LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
Measure 3.5: Empowerment and systemic support for associations and Youth Offices in the development, implementation and monitoring of public policies through cross-sectoral cooperation and dialogue among all relevant stakeholders								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030					Type of measure: informational and educational			
Regulations to be amended/adopted for the implementation of the measure: Standards for Participatory Budgeting at the Local Level								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
3.5.1. Number of support activities for associations and Youth Offices in the development, implementation and monitoring of public policies on an annual basis	Number	MTY, PSSY, LSGUs and associations’ reports	3 (provincial level)	2024	3	5	7	
3.5.2. Proportion of young people who are willing to engage in the work of bodies that initiate or make decisions of relevance to young people (student parliaments, local Youth Councils, associations, political parties, etc.)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	34.8%	2024	40%	45%	50%	
3.5.3. Proportion of young people who have participated in public debates, consultations or voting on specific citizen proposals online in the past year	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	6.9%	2024	10%	12%	15%	

3.5.4. Proportion of LSGUs that apply participatory budgeting to the part of the budget allocated to youth policy during a calendar year	%	LSGUs, Local Youth Councils and MTY reports	No data available	2024	10%	20%	30%	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027		In 2028
					6,000	7,000		7,000
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
3.5.1.1. Provide technical and advisory support to associations and LSGUs/YO in the processes of preparing public policy proposals, initiatives and programmes targeting young people	MTO	LSGUs/YO, CSOs, International partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
3.5.1.2. Support networking and active cooperation between associations and local stakeholders to improve the development, implementation and monitoring of public policies	MTO	LSGUs/YO, CSOs, International partners	2028 (Q4)					
3.5.2.1. Support the implementation of activities aimed at involving young people in the work of existing bodies dealing with youth policy and at establishing new youth associations	MTO	LSGUs/YO, CSOs, International partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
3.5.3.1. Support activities to inform and train young people, including through digital tools, to actively participate in the development and monitoring of public policy documents, using best practices and developed guidelines and manuals	MTO	MIT, LSGUs/YO, CSOs, International partners	2028 (Q4)	Donor funds (UNICEF)		3,000	3,000	3,000
				Budgetary funds	1302		1,000	1,000
3.5.4.1. Advocate for participatory budgeting at the local level, including mechanisms for allocating funds for participatory budgeting	MTO	Youth Council, provincial authorities responsible for youth, LSGUs, Local Youth Councils, CSOs, international partners	2026 (Q4)					
3.5.4.2. Train youth policy stakeholders at the local level on the application of participatory budgeting	MTO	LSGUs, Local Youth Councils, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
Specific Objective 4: Young people have equal opportunities and incentives to develop their potential and competencies, leading to social and economic independence								
Institution responsible for coordination and reporting: Ministry of Tourism and Youth								
Indicator(s) at the level of the Specific Objective (outcome indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
Percentage of young people who have attended additional courses and training programmes that are not part of school or study programmes (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	36.5% (M 33.6%; F 38.9%)	2025	35% (M:35%; F:35%)	35% (M:35%; F:35%)	35% (M:35%; F:35%)	
Proportion of young people from groups at risk of poverty or social exclusion who have received support to develop their potential or competences (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	3.8% (M 3.9%; F 3.7%) – referring to all young people	2024	8% (M: 8%; F: 8%)	16% (M: 16%; F: 16%)	23% (M: 23%; F: 23%)	
Proportion of young women entrepreneurs among the total number of young entrepreneurs (aged 19–29)	%	Eurostat database	30.91%	2024	39%	43%	47%	
Number of young people who have completed work placements implemented in accordance with quality standards, on an annual basis (by sex)	Number	CROSO, NES, MTY annual reports	0	2024	0	5,000 (M: 2,500; F: 2,500)	7,500 (M:3,750; F: 3,750)	
Measure 4.1: Support for the development of young talents								
Implementing Institution: Ministry of Tourism and Youth								

Implementation period: 2023–2030					Type of measure: regulatory		
Regulations to be amended/adopted for the implementation of the measure:							
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP
4.1.1. Number of young people who received financial support from the Fund for Young Talents of the Republic of Serbia during a calendar year	Number	Report by the Fund for Young Talents of the Republic of Serbia	3,605 (M: 1,298; F: 2,307)	2024	4,400 (M: 2,200; F: 2,200)	4,600 (M: 2,300; F: 2,300)	4,800 (M: 2,400; F: 2,400)
4.1.2. Number of media publications promoting young talents	Number	Media publications	236	2024	200	200	200
4.1.3. Proportion of Fund scholarship recipients who found employment in Serbia within six months to one year after completing their studies, out of the total number of those who submitted confirmation that they had found employment in Serbia	%	Report by the Fund for Young Talents of the Republic of Serbia	No data available	2024	70%	75%	80%
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD		
Budgetary funds		Programme 0201			In 2026	In 2027	In 2028
					258,000	0	0
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD	
						In 2026	In 2027
						In 2028	
4.1.1.1. Support the work of the Fund for Young Talents of the Republic of Serbia and improve other scholarship and award programmes for young people with outstanding academic and professional achievements	MSTDI	MTY, ME, educational institutions	2028 (Q4)				
4.1.1.2. Improve the unified national register of young talents	MSTDI	MTY, educational institutions	2026 (Q4)				
4.1.2.1. Promote the activities of the Fund for Young Talents and other scholarship and award programmes for young people	MTY	MSTDI, ME, provincial authorities responsible for education, information and youth, LSGUs, media	2028 (Q4)				
4.1.3.1. Support programmes for the professional development, further training and employment of gifted and talented pupils and students	MSTDI	MTY, ME, LSGUs, educational institutions	2028 (Q4)	Budgetary funds	0201	258,000	
4.1.3.2. Develop additional models and mechanisms to ensure the active engagement and employment of scholarship recipients of the Fund for Young Talents of the Republic of Serbia	MSTDI	MTY, LSGUs	2028 (Q4)				
4.1.3.3. Establish cooperation between the Fund for Young Talents, the Serbian Chamber of Commerce, employers and public sector institutions to promote the employment of scholarship recipients in Serbia, recognise the benefits for the economy, and strengthen links between the education system and the labour market	MSTDI	MTY, ME, CCIS, educational institutions	2026 (Q4)				
Measure 4.2: Support for the development of young people's aesthetic competencies and creativity							
Implementing institution: Ministry of Culture							
Implementation period: 2023–2030					Type of measure: informational and educational		
Regulations to be amended/adopted for the implementation of the measure:							
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP
4.2.1. Number of non-formal education programmes/projects containing activities aimed at developing young people's aesthetic competencies and creativity	Number	Annual reports by MTY, MC, LSGUs, PSSY, and the Provincial Secretariat for Culture, Public Information and Relations with Religious Communities	26	2024	20	25	25

4.2.2. Number of young people involved in programmes/projects/actions aimed at developing young people’s aesthetic competencies and creativity on an annual basis (by sex)	Number	Annual reports by MTY, MC, LSGUs, PSSY, and the Provincial Secretariat for Culture, Public Information and Relations with Religious Communities	888	2024	4,500 (M: 2,250; F: 2,250)	5,500 (M: 2,750; F: 2,750)	6,500 (M: 3,250; F: 3,250)	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					13,000	10,000		10,000
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
4.2.1.1. Provide financial support for programmes/projects that enhance young people’s visual literacy	MC	MIT, ME, MTY, MSTDI, provincial authorities responsible for culture, education and youth, Innovation Fund, LSGUs/YO	2028 (Q4)					
4.2.1.2. Provide financial support for projects and programmes of associations aimed at developing young people’s creativity	MC (funded by MTY)	MTY, LSGUs	2028 (Q4)	Budgetary funds	1302	8,000	7,000	7,000
4.2.2.1. Provide financial support for projects focused on youth activities in the field of cultural and artistic creativity, with a particular focus on young people from vulnerable groups	MC (funded by MTY)	MIT, MTY, MSTDI, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	3,000	2,000	2,000
4.2.2.2. Promote cooperation between youth spaces and cultural centres and youth centres in implementing workshops and creative programmes for young people, with a particular focus on young people from socially disadvantaged groups	MTY	MC, LSGUs/YO, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	2,000	1,000	1,000
Measure 4.3: Support for youth entrepreneurship, social entrepreneurship and employability								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030				Type of measure: incentive, informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
4.3.1. Number of young people involved in projects/actions aimed at developing entrepreneurial competences, improving youth employability and supporting their participation in social entrepreneurship on an annual basis (by sex)	Number	MTY, MEc, PSSY, LSGUs and MLEVSA annual reports	27,370 young people under 30 (14,509 women) included in non-financial active labour market policy measures implemented by NES; total of 12,451 young people (7,214 women) included in ALMP measures	2024	8,000 (M: 4,000, F: 4,000)	8,000 (M: 4,000, F: 4,000)	8,000 (M: 4,000, F: 4,000)	
4.3.2. Proportion of young people informed about existing support measures for self-employment and social entrepreneurship on an annual basis	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	No data available	2024	43%	49%	55%	
4.3.3. Improved public policy measures to support young entrepreneurs, including social entrepreneurs	No/Yes	MF, MLEVSA, MTY annual reports	Yes	2024	Yes	Yes	Yes	
4.3.4. Number of projects to improve youth employability implemented by civil society associations and LSGUs and funded by the MTY on an annual basis	Number	MTY annual reports	60	2024	50	50	50	

Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, European Union financial assistance*		Programme 1302, 1509			In 2026	In 2027		In 2028
					220,800	235,156		245,400
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
4.3.1.1. Support programmes for developing entrepreneurial competences and an entrepreneurial culture among young people and new entrepreneurs, with a particular focus on hard-to-employ youth (young women, NEETs, persons with disabilities, national minorities, young people from rural areas, young people leaving the alternative care system, etc.)	MEc (partly funded by MTY)	MTY, MCV, MLEVSA, Ministry of Agriculture, MIT, MSTDI, Development Fund, Innovation Fund, Science and Technology Parks, provincial authorities responsible for economy and youth, CCIS, NES, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1509	14,000	14,000	14,000
				Budgetary funds	1302	58,000	58,000	58,000
4.3.1.2. Support the development of youth information services on available subsidies and self-employment measures, young people’s financial literacy, and starting businesses in the fields of social entrepreneurship and innovation, with a particular focus on young farmers, young returnees and young innovators, as well as young people from vulnerable groups	MEc (partly funded by MTY)	MTY, MCV, MLEVSA, Ministry of Agriculture, MIT, MSTDI, Development Fund, Innovation Fund, Science and Technology Parks, provincial authorities responsible for economy and youth, CCIS, NES, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1509	14,000	14,000	14,000
				Budgetary funds	1302	4,000	4,000	4,000
4.3.2.1. Organise information and media campaigns, public events and online promotions showcasing successful examples of young entrepreneurs while also promoting existing support measures for self-employment and the development of social entrepreneurship	MTY	LSGUs, CSOs, CCIS	2028 (Q4)	Budgetary funds	1302	4,000	4,000	4,000
4.3.2.2. Provide support for establishing and operating local business incubators and career centres that promote and provide various forms of support (information, training and counselling) to young people starting/developing their entrepreneurial ideas	MTY	AZK, MLEVSA, MTY, NES, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	6,000	6,000	6,000
4.3.3.1. Promote improvements to the business environment for young entrepreneurs	MTY	MF, MLEVSA, provincial authorities responsible for economy and youth, CCIS, Science and Technology Parks, NES, CSOs	2027 (Q4)					
4.3.3.2. Encourage financial institutions to provide more favourable conditions for young entrepreneurs to access financial instruments (e.g. loans)	MEc	MTY, financial institutions, CSOs	2028 (Q4)	Budgetary funds	1509	100,000	110,000	121,000
4.3.3.3. Develop a study on the possibilities for implementing a Competence Passport at the national level	MTY	MLEVSA, NES, CSOs	2027 (Q4)	Budgetary funds	1302		756	
4.3.4.1. Support youth activities aimed at improving the entrepreneurial skills of young women, with a particular focus on young women from vulnerable groups	MEc (partly funded by MTY)	MLEVSA, MTY, provincial authorities responsible for economy and youth, CCIS, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1509	14,000	14,000	14,000
				Budgetary funds	1302	2,000	2,000	2,000

4.3.4.2. Support the development of quality standards for providing outreach services to NEET youth, improve the model for their activation, and strengthen the capacities of civil society organisations to apply the model	MTY	MLEVSA, NES, CSOs, international partners	2028 (Q4)	Budgetary funds*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	720	1,260	1,260
				European Union financial assistance*	4001 - IPA III OP 2024–2027: Strengthening the Capacity of Youth Policy Actors to Implement the Youth Guarantee	4,080	7,140	7,140
Measure 4.4: Support for existing and innovative programmes for developing youth career management skills								
Implementing institution: Ministry of Education								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
4.4.1. Proportion of young people who participated in career guidance and counselling activities (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	10% (M:11.1%; F: 9.8%)	2025	45%	50%	55%	
4.4.2. Proportion of YOs implementing career management programmes and activities	%	MTY and NAYO annual reports	No data available	2024	50%	55%	60%	
4.4.3. Number of career guidance and counselling service providers operating in accordance with the adopted standards	Number	AZK reports	18	2024	20	30	40	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027		In 2028
					29.000	29.580		29.000
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
4.4.1.1. Provide financial support for activities and projects informing young people about support programmes related to CGC, particularly young people with NEET status and other vulnerable youth	MTO	ME, MLEVSA, NES, ODENQF, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	25,000	25,000	25,000
4.4.1.2. Support the development and implementation of online and digital CGC services	ME	MTY, MIT, NES, AZK, ODENQF, LSGUs, CSOs, International partners	2028 (Q4)					
4.4.1.3. Support existing and innovative programmes for developing youth career management skills	AZK (funds provided by MTY)	Euroguidance, MTY, ODENQF	2028 (Q4)	Budgetary funds	1302	2,000	2,000	2,000
4.4.1.4. Monitor international practices and participate in international networks in the field of career guidance and counselling	MTO	MTY, NES, AZK, LSGUs/YO, CSOs, international partners	2028 (Q4)					
4.4.1.5. Develop career guidance and counselling tools	MTO	MTY, LSGUs/YO, AZK, CSOs, international partners		Donor funds (JIC association)		1,000	1,000	1,000
4.4.1.6. Support career guidance and counselling in schools, youth centres and other youth spaces through the application and improvement of relevant tools, capacity building for practitioners, mentoring, networking of relevant stakeholders and exchange of good practices, with a particular focus on early career information and the timely guidance of young people within the Youth Guarantee	MTO	JIC Association, LSGUs, CSOs, AZK, educational institutions, international partners						
4.4.2.1. Develop a Guide for the provision of CGC services in accordance with the standards for the youth sector	ODENQF	MTY, ME, AZK, LSGUs, CSOs, international partners	2028 (Q4)	Donor funds (SDC project)			580	

4.4.2.2. Support the development and implementation of effective models and mechanisms for the coordination of CGC by YOs/LSGUs, strengthen the capacity of local stakeholders to implement these activities, and promote networking among local stakeholders to improve CGC services	ME	MTY, NES, ODENQF, AZK, LSGUs/YO, CSOs, SCONUS	2027 (Q4)					
4.4.3.1 Support service providers in the field of youth career guidance and counselling in obtaining PROAEA status	MTO	AZK, NES, CSOs, LSGUs/YO	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
Measure 4.5: Support for programmes for developing digital competences and digital citizenship								
Implementing institution: Ministry of Information and Telecommunication								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
4.5.1. Number of young people participating in digital skills training on an annual basis (by sex)	Number	Annual reports by MTY, ME, MIT, NES, Provincial Secretariat for Education	3,420	2024	3,500 (M: 1,750, F: 1,750)	4,000 (M: 2,000, F: 2,000)	5,000 (M: 2,500, F: 2,500)	
4.5.2. Number of projects supporting the development of digital competences at the local, provincial and national levels in a calendar year	Number	Annual reports by MTY, ME, MIT, NES, Provincial Secretariat for Education	11	2024	18	20	25	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					17,000	17,000		17,000
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
4.5.1.1. Promote and provide financial support for non-formal education programmes that strengthen young people’s digital competences	MTY	MIT, ME, MSTDI, provincial authorities responsible for education, science, information and youth, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	14,000	14,000	14,000
4.5.2.1. Provide financial support for projects and programmes focused on the use of digital technologies, with a particular focus on young people’s digital safety	MIT (funded by MTY)	MIT, ME, MSTDI, provincial authorities responsible for education, science, information and youth, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	3,000	3,000	3,000
Measure 4.6: Support for youth mobility programmes								
Implementing institution: Ministry of Education								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
4.6.1. Proportion of young people informed about mobility programmes available to young people	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY, Tempus Foundation reports	44%	2024	45%	46%	47%	

4.6.2. Number of young people participating in mobility programmes in a calendar year (by sex)	Number	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY; Tempus Foundation reports; MTY, ME and MSTDI reports	3,949 (M: 1,578; F: 2,358)	2024	2,000 (minimum 50% women)	2,500 (minimum 50% women)	2,800 (minimum 50% women)	
4.6.3. Percentage of young people satisfied with their participation in youth mobility programmes on an annual basis (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	Total (M+F): 61.5% Men: 59.7% Women: 62.6%	2024	65% (M+F)	65% (M+F)	67% (M+F)	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027		In 2028
					4,900	4,050		4,150
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
4.6.1.1. Improve information provision on mobility programmes within and outside the education system, as well as on international youth cooperation in the region and beyond	ME	MTY, MEI, Tempus Foundation, provincial authorities responsible for education and youth, LSGUs, CSOs	2028 (Q4)	Donor funds (Tempus Foundation)		350	400	400
4.6.1.2. Provide financial support for youth activities and projects informing young people about support programmes for youth mobility	MTY	ME, MSTDI, Tempus Foundation, provincial authorities responsible for education and youth, LSGUs, CSOs	2028 (Q4)	Donor funds (Tempus Foundation)		450	500	550
				Budgetary funds	1302	3,000	2,000	2,000
4.6.2.1. Provide assistance to young people with administrative procedures through contact points for national and international mobility programmes	ME	MTY, MEI, Tempus Foundation, educational institutions, CSOs	2028 (Q4)	Donor funds (Tempus Foundation)		600	650	700
4.6.3.1. Support the recognition and use of EUROPASS and YOUTHPASS certificates as specific tools for recognising qualifications acquired through non-formal education in the context of mobility	ME	MTY, MEI, ODENQF, AZK, Tempus Foundation, educational institutions, CSOs	2028 (Q4)	Donor funds (Tempus Foundation)		500	500	500
Specific Objective 5: Healthy and safe environment and social wellbeing for youth ensured								
Institution responsible for coordination and reporting: Ministry of Tourism and Youth								
Indicator(s) at the level of the Specific Objective (outcome indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
Proportion of young people who use tobacco, alcohol and other psychoactive substances	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY, and health institutions' records	Smoking: 44%; Alcohol: 70.2%; Marijuana: 7.8%	2025	Smoking: 25%; Alcohol: 50%; Marijuana: 6%	Smoking: 21%; Alcohol: 45%; Marijuana: 5%	Smoking: 16%; Alcohol: 40%; Marijuana: 4%	
Conditions established in physical and virtual spaces for young people to access free professional support for participation in programmes aimed at promoting mental, sexual and reproductive health	%	Reports by programme implementers, LSGUs; Survey on the Position and Needs of Youth in the Republic of Serbia, MTY, MTO	11%	2025	In 35% LSGUs there are free counselling services for youth and prevention programmes	In 45% LSGUs there are free counselling services for youth and prevention programmes	In 55% LSGUs there are free counselling services for youth and prevention programmes	

Proportion of young people who have been exposed to physical, psychological and/or sexual violence or radicalisation in real-life or virtual spaces, including gender-based violence, who reported it (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia	38.4% (M: 30.3%; F: 45.8%)	2025	40% (M:40%; F:40%)	45% (M:45%; F:45%)	50% (M:50%; F:50%)
Establishment of an intersectoral coordination body aimed at promoting sexual and reproductive health, mental health and psychosocial support services for young people	No/Yes	Act on the Establishment of an Intersectoral Body, Minutes of the Coordination Body Meetings, Reports by the Ministry of Health and MTY, MLEVSA	Yes	2024	Yes	Yes	Yes
Proportion of young people who participated in the development of public policies on sustainable development and environmental protection on an annual basis	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	0.2%	2024	12%	17%	22%
Proportion of young people who have obtained information on housing policy support measures and taken steps towards housing independence	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	Informed: 17.2%; Taken steps: 15.4%	2024	Informed: 40%; Taken steps: 24%	Informed: 45%; Taken steps: 26%	Informed: 50%; Taken steps: 28%
Proportion of women aged 20–24 and 25–29 who are not married or in a civil union and who use (or whose partner uses) modern contraceptive methods, and adolescent birth rate among women aged 15–19	%	SORS, Multiple Indicator Cluster Surveys (MICS) on the Situation of Women and Children, IPH	For age category 20-24: 88.5; For age category 25-29: 65.6 Birth rate among adolescent girls 15-19: 13.3%	2024	For age category 20-24: 80%; For age category 25-29: 68%; Birth rate among adolescent girls: 10%	For age category 20-24: 80%; For age category 25-29: 69%; Birth rate among adolescent girls: 9%	For age category 20-24: 80%; For age category 25-29: 70%; Birth rate among adolescent girls: 8%
Measure 5.1: Support for programmes contributing to the development of healthy lifestyles and the sexual, reproductive and mental health of young people							
Implementing institution: Ministry of Tourism and Youth							
Implementation period: 2023–2030							
Regulations to be amended/adopted for the implementation of the measure:				Type of measure: regulatory			
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP
5.1.1. Number of young people participating in preventive programmes and activities promoting healthy lifestyles and preventing risky behaviour on an annual basis (by sex)	Number	Annual reports by MTY, MH, provincial authorities responsible for youth and health, LSGUs, programme implementers' reports	57,000 (M: 28,500; F: 28,500)	2024	60,000	60,000	65,000
5.1.2. Number of LSGUs with accessible and free counselling services for young people in the field of health, particularly reproductive and sexual health and family planning, mental health, as well as psychosocial support services	%	LSGUs reports, Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	No data available	2024	40%	50%	60%
5.1.3. Proportion of young people who sought help due to concerns about their mental health (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	37.7 % (M:29.6; F: 44.4)	2024	53% (with an equal sex distribution)	54% (with an equal sex distribution)	54% (with an equal sex distribution)
5.1.4. Proportion of young people who sought help due to concerns about their sexual and reproductive health (by sex)	%	Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	66.2% (M: 33.3%; F: 76.9%)	2024	67% (M: 60%; F: 40%)	67% (M: 55% ; F: 45%)	67% (M: 50%; F: 50%)

5.1.5. Number of supported projects and information and educational campaigns targeting young people at health risk and young people from groups at risk of social exclusion, including young refugees and asylum seekers, at the local, provincial and national levels in a calendar year	Number	Annual reports by MTY, MH, provincial authorities responsible for youth and health, LSGUs, programme implementers' reports	19 (4 - MIT, 9 - MHMRSD, 6 - MTY)	2024	25	35	45	
5.1.6. Number of supported media literacy programmes and workshops	Number	Annual reports by MIT, MTY and programme implementers	15	2024	20	22	24	
5.1.7. Number of projects supported through public information calls that address affirmative content for young people, including science-based information on sexuality and the protection of personal integrity	Number	Annual reports by MIT, and programme implementers	6	2024	7	8	9	
5.1.8. Percentage of improved and harmonised public policies that contribute to the development of healthy lifestyles and the mental health of young people	%	Annual reports of the Government of the Republic of Serbia and relevant ministries	No data available	2024	38%	48%	58%	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302, 1204, 1802			In 2026	In 2027	In 2028	
					65,200	56,500	57,000	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
5.1.1.1. Support local programmes for the prevention of tobacco, alcohol and other psychoactive substance use, gambling and new media, based on evidence and in line with international and European standards	MTY	MH, provincial authorities responsible for youth, education and health, LSGUs, student and pupil homes, educational institutions, CSOs	2028 (Q4)	Budgetary funds	1802	8,000	8,000	8,000
5.1.1.2. Develop sustainable funding models for programmes preventing the use of tobacco, alcohol and other psychoactive substances, gambling and new media, through the reallocation of part of the revenue from excise duties and special fees on products and activities that pose health risks	MTY	MH, LSGUs, CSOs	2027 (Q4)					
5.1.1.3. Support networking and capacity building of civil society organisations implementing programmes for the prevention of alcohol, tobacco and other psychoactive substance use, gambling and new media	MTY	MH, LSGUs, CSOs	2027 (Q4)					
5.1.2.1. Conduct advocacy activities targeting LSGUs and competent institutions to establish or improve the availability of free counselling services for young people and programmes for the protection and promotion of young people's mental, sexual and reproductive health, with a particular focus on vulnerable groups	MTY	MH, MFCD, LSGUs, student and pupil homes, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1802	8,000	8,000	8,000
				Donor funds (UNFPA)		700		
5.1.2.2. Support the implementation of educational programmes and information campaigns with activities aimed at improving young people's road safety and reducing the number of young people injured or killed in road traffic accidents	MTY	MH, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	2,000	1,000	1,500

5.1.3.1. Support the development and implementation of quality programmes and services aimed at improving youth mental health and reducing stigma and prejudice	MTY (partly funded by MH)	MH, ME, provincial authorities responsible for youth, education and health, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	4,000	3,000	3,000
				Budgetary funds	1802	7,000	7,000	7,000
5.1.3.2. Strengthen intersectoral cooperation to improve the availability and effectiveness of mental health programmes and services for young people	MTY	MH, ME, provincial authorities responsible for youth, education and health, educational institutions, CSOs, international partners	2027 (Q4)					
5.1.5.1. Support information and education projects and programmes for young people from vulnerable groups that guarantee equal access to information, including young people at health risk and young people from groups at risk of social exclusion, including young refugees and asylum seekers	MTY (partly funded by MH)	MH, MHMRSD, MIT, MLEVSA, provincial authorities responsible for youth, education and information, LSGUs, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
				Budgetary funds	1802	3,500	3,500	3,500
5.1.6.1. Provide support for media associations and youth activities aimed at improving young people's critical thinking and media literacy, establishing youth editorial teams and creating affirmative media content about young people	MTY	Educational institutions, media, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
5.1.6.2. Support the implementation of programmes and workshops aimed at strengthening young people's media literacy	MTY	Educational institutions, media, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
				Donor funds (UNFPA)		1,000		
5.1.7.1. Provide support for projects aimed at improving professional and ethical standards among journalists and media outlets, with a particular focus on involving young people in the creation of media content, with the aim of promoting affirmative and inclusive media reporting on youth	MIT	MTY, media, CSOs, international partners	2028 (Q4)	Budgetary funds	1204	3,000	3,000	3,000
				Donor funds (UNFPA)		1,000		
5.1.8.1. Improve public policies in the field of youth mental health and wellbeing	MTY (funded by MH)	MH, ME, LSGUs, CSOs, MS, educational institutions	2028 (Q4)	Budgetary funds	1802	3,000	3,000	3,000
5.1.8.2. Improve and harmonise public policies and regulations providing young people with protection from the promotion, advertising and availability of tobacco, alcohol and other psychoactive substances, gambling and new media	MTY	MH, MS, ME, LSGUs, CSOs, educational institutions	2028 (Q4)					

5.1.8.3. Support programmes and projects promoting healthy lifestyles	MTY	MH, ME, LSGUs, CSOs, educational institutions	2028 (Q4)	Budgetary funds	1302	15,000	13,000	13,000
5.1.8.4. Support the implementation of programmes for meaningful and quality use of young people's free time	MTY	MEP, MC, MS, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	5,000	3,500	3,500
Measure 5.2: Support for existing and new programmes to improve youth safety								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030								
Regulations to be amended/adopted for the implementation of the measure:				Type of measure: regulatory				
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
5.2.1. Reduced percentage of young people killed or injured in road traffic accidents compared to the baseline value	%	Road Traffic Safety Agency report	Number of fatalities – 115 (5.5% increase compared to the 2018 baseline value); Number of injured persons – 5,933 (6.5% decrease compared to the 2018 baseline); Total number of injured persons – 6,048 (6.25% decrease compared to the 2018 baseline)	2024	Decrease by 5% compared to the baseline	Decrease by 10% compared to the baseline	Decrease by 20% compared to the baseline	
5.2.2. Number of supported projects for the prevention of and support for improving young people's safety at the local, provincial and national levels in a calendar year	Number	Annual reports by MTY, ME, MI, provincial authorities responsible for youth, education and security, LSGUs	25 (18 MTY, 7 MI)	2024	30	40	50	
5.2.3. Number of young people participating in prevention and support programmes to improve safety in a calendar year (by sex)	Number	Annual reports by MTY, ME, MI, PSSY, LSGUs	MI – 8,422 highschool students (3,673 male and 4,489 female) and university students (90 male and 170 female); MI – 96 pupils (47 female and 49 male) and 19 school representatives (14 female and 5 male)	2024	10,000 (with an equal sex distribution)	12,000 (with an equal sex distribution)	15,000 (with an equal sex distribution)	
5.2.4. Number of peer violence prevention programmes at the local, provincial and national levels in a calendar year	Number	YO reports, MTY, ME, MI, PSSY, LSGUs	4	2024	25	30	35	
5.2.5. Number of projects supported through public information calls addressing the prevention of risky behaviour among young people and the reduction of all forms of discrimination and violence (peer violence, digital violence, psychoactive substance abuse, misuse of weapons, radicalisation and extremism among youth, etc.) on an annual basis	Number	MIT, MTY annual reports, project implementers' reports	4	2024	16	20	24	
5.2.6. Number of supported projects for the prevention of violence against girls and women and support for improving safety on an annual basis	Number	Annual reports by MTY, ME, Ministry of Interior, PSSY, LSGUs, MLEVSA, Coordination Body for Gender Equality, CSOs	6	2024	8	8	9	
5.2.7. Number of expert analyses of the security challenges, risks and threats to which young people are exposed in the Republic of Serbia	Number	Annual reports by MTY, ME, Ministry of Interior, PSSY, LSGUs, scientific institutes, research agencies	1	2024	2	3	4	

5.2.8. Number of supported programmes and projects for the prevention of trafficking in young people at the local, provincial and national levels in a calendar year	Number	Annual reports by MLEVSA, Centre for the Protection of Victims of Human Trafficking, MI, programme implementers' reports	1	2024	2	3	4	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302, 2102			In 2026	In 2027		In 2028
					25,100	16,500		18,500
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
5.2.1.1. Support youth information and education activities on road safety in cooperation with the private sector and public institutions at all levels	MTY	RTSA, MIT, provincial authorities responsible for security, health and youth, LSGUs, scientific institutes, research agencies, educational institutions, CSOs	2028 (Q4)	Budgetary funds	1302	1,500	1,500	1,500
5.2.1.2. Participate in the development and implementation of educational programmes and information campaigns with activities aimed at improving youth road safety and reducing the number of young people killed or injured in road traffic accidents	MTY	MI, RTSA, provincial authorities responsible for security, health and youth, LSGUs, media, CSOs, educational institutions	2028 (Q4)	Budgetary funds				
5.2.2.1. Support projects and programmes that promote a culture of safety among young people and equip them to respond to security risks and threats in their immediate environment	MTY	ME, MH, provincial authorities responsible for security, health and youth, LSGUs, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
5.2.3.1. Support projects and activities for young people addressing the prevention of digital, gender-based, sexual, intimate partner and peer violence, and promoting health-protective behaviour and gender equality	MTY	ME, MIT, provincial authorities responsible for security, health and youth, LSGUs, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	7,000	5,500	5,500
				Donor funds (UNFPA)		700		

5.2.3.2. Increase youth participation in preventive projects and programmes focused on developing a culture of safety, road safety, recognising challenges and risks in the digital environment and ways of ensuring protection, peer violence, psychoactive substance abuse, misuse of weapons, radicalisation and extremism among youth	MTY	MI, MIT, provincial authorities responsible for security, health and youth, LSGUs, educational institutions, CSOs, international partners	2028 (Q4)	Donor funds (UNFPA)		2,500		
5.2.3.3. Advocate for the implementation and localisation of the Youth, Peace and Security Agenda at the national and local levels, including the development of guidelines and implementation of training programmes	MTY	LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs, international organisations	2028 (Q4)					
5.2.4.1. Support projects and programmes for the prevention of peer violence at all levels	MTY	MGE, provincial authorities responsible for security, health and youth, LSGUs, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
5.2.4.2. Improve coordination among all relevant stakeholders and support the implementation of the Guide on the prevention of digital, gender-based, sexual, intimate partner and peer violence, as well as on the promotion of health-protective behaviour and gender equality	MTY	MH, MIT, LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs, international organisations	2027 (Q4)	Donor funds (UNFPA)		1,200		
5.2.4.3. Strengthen the capacities of youth organisations, Youth Offices and peer educators to use the Y-PEER Peacebuilding Manual through training, mentoring and peer activities in the community	MTY	LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
5.2.5.1. Support projects and programmes aimed at reducing the use of psychoactive substances and weapons, radicalisation and extremism among youth, and the misuse of weapons	MTY	MH, MIT, LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs, international organisations	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
5.2.5.2. Support the development of a Resource Package to provide support to Youth Offices and youth workers on reducing all forms of discrimination and violence (peer violence, gender-based violence, digital violence and psychoactive substance abuse)	MTY	LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs, international partners	2027 (Q4)	Donor funds (UNFPA)		1,200		

5.2.6.1. Support information and educational projects and programmes addressing the elimination of gender stereotypes and respect for universal human rights and freedoms	MGE (partly funded by MTY)	MTY, MH, MIT, LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs, international organisations	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
				Budgetary funds	2102			1,000
5.2.6.2. Develop and implement preventive projects and programmes that contribute to reducing violence against girls and young women	MGE (partly funded by MTY)	MTY, LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	2,000	1,500	1,500
				Budgetary funds	2102			1,000
5.2.6.3. Establish and promote support networks and counselling services for victims of violence against girls and young women	MGE	MTY, provincial authorities responsible for security, health and youth, LSGUs, CSOs, international partners	2027 (Q4)	Budgetary funds	2102		1,000	
5.2.7.1. Conduct analyses of the security risks and threats to which young people are exposed	MTY	MI, LSGUs, scientific institutes, research agencies, educational institutions, CSOs, international partners	2028 (Q4)	Budgetary funds	1302			1,000
5.2.8.1. Support prevention programmes in the field of human trafficking/trafficking in youth and provide opportunities for exchanging good practices with international partners	MTY	MI, MLEVSA, ME, LSGUs, CSOs, provincial authorities responsible for security, health and youth, CSOs, International partners	2028 (Q4)	Budgetary funds				
5.2.8.2. Strengthen the capacities of Youth Offices and youth and youth-focused organisations/alliances to identify risk factors for trafficking in youth and coordinate with other authorities responding to cases	MTY	LSGUs/YO, provincial authorities responsible for security, health and youth, CSOs	2028 (Q4)					
Measure 5.3: Support for the development of youth and youth-focused programmes in the field of environmental protection								
Implementing institution: Ministry of Environmental Protection								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	

5.3.1. Number of supported environmental protection projects involving young people at the local, provincial and national levels in a calendar year	Number	Annual reports by MTY, MEP, provincial authorities responsible for environmental protection, LSGUs	17	2024	35	45	55	
5.3.2. Proportion of young people participating in actions, information and advocacy campaigns, and educational activities on the importance of environmental protection at all levels in a calendar year (by sex)	%	Annual reports by MTY, Survey on the Position and Needs of Youth in the Republic of Serbia, MTY	8.3 (M: 6.5; F: 10.5)	2024	20% (by sex)	25% (by sex)	30% (by sex)	
5.3.3. Number of meetings held by LSGU Youth Councils with representatives of local institutions responsible for environmental protection on an annual basis	Number	LSGUs, MTY, MEP annual reports	0	2024	2	2	2	
5.3.4. Number of meetings held by LSGU Youth Green Councils with youth representatives on an annual basis	Number	LSGUs, MTY, MEP annual reports	No data available	2024	1	1	1	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds, donor funds		Programme 1302			In 2026	In 2027	In 2028	
					85,000	8,500	9,000	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
5.3.1.1. Support youth activities aimed at environmental protection and preservation, climate change, renewable energy sources, recycling and other topics in this field through capacity-building programmes and financial support	MTY	MEP, ME, provincial authorities responsible for environmental protection, education, health and youth, LSGUs, CSOs, international partners	2028 (Q4)	Donor funds (UNICEF)		70,000		
				Budgetary funds	1302	6,000	5,500	6,000
5.3.1.2. Involve young people in environmental protection decision-making at all levels	MTY	LSGUs, MEP, CSOs	2028 (Q4)	Budgetary funds	1302	3,000	3,000	3,000
5.3.2.1. Conduct educational workshops for young people aimed at strengthening their participation in environmental protection decision-making processes at the local level and in the implementation of the Sustainable Development Goals, accompanied by the promotion of the Guide for Informing and Involving Young People in the Implementation of the Sustainable Development Goals at the Local Level	MTY	MEP, LSGUs, CSOs, International partners	2026 (Q4)	Donor funds (UNICEF)		6,000		
5.3.3.1. Encourage cooperation between local Youth Councils and local stakeholders responsible for environmental protection	MTY	MEP, provincial authorities responsible for environmental protection, education, health and youth, LSGUs, CSOs	2028 (Q4)					
5.3.3.2. Strengthen cooperation among local self-governments, schools, youth organisations and public institutions in order to involve a greater number of young people in environmental protection activities	MTY	MEP, ME, provincial authorities responsible for environmental protection, education, health and youth, LSGUs, CSOs, international partners	2028 (Q4)					

5.3.4.1. Support the establishment and operation of local Youth Green Councils as a mechanism for intersectoral cooperation with young people at the local level	MTY	MEP, ME, provincial authorities responsible for environmental protection, education, health and youth, LSGUs, CSOs, international partners	2028 (Q4)					
Measure 5.4: Support to youth housing independence								
Implementing institution: Ministry of Construction, Transport and Infrastructure								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure: Law on Housing								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
5.4.1. Public policy measures developed to support young people’s housing independence	No/Yes	MCTI and MTY annual reports	Yes	2024	Yes	Yes	Yes	
5.4.2. Number of young people who received support under housing independence measures in a calendar year	Number	MCTI and MTY annual reports	601	2024	500	500	500	
Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 0110			In 2026	In 2027	In 2028	
					750,000	750,000	750,000	
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
5.4.1.1. Develop public policy measures to support young people’s housing independence, in cooperation with the competent authorities	MCTI	MTY, LSGUs	2028 (Q4)					
5.4.2.1. Support young people’s housing independence through the provision of grants throughout the territory of the Republic of Serbia	MCTI	MTY, LSGUs	2028 (Q4)					
5.4.2.2. Support young people’s housing independence through the provision of grants for the purchase of rural houses throughout the territory of the Republic of Serbia	MCV	MTY, MCTI, LSGUs	2028 (Q4)	Budgetary funds	0110	750,000	750,000	750,000
Measure 5.5: Support for programmes contributing to the social inclusion of youth								
Implementing institution: Ministry of Tourism and Youth								
Implementation period: 2023–2030				Type of measure: informational and educational				
Regulations to be amended/adopted for the implementation of the measure:								
Indicator(s) at the level of the measure (output indicator)	UoM	Source of verification	Baseline value	Baseline year	Target value in 2026	Target value in 2027	Target value in 2028, the final year of the AP	
5.5.1. Number of programmes and projects supporting the social inclusion of youth at risk of social exclusion at the local, provincial and national levels in a calendar year	Number	Annual reports by MTY, PSSY, LSGUs	5	2024	15	20	20	
5.5.2. Number of young people at risk of social exclusion who are beneficiaries of local support services and programmes on an annual basis (by sex)	Number	Annual reports by MTY, Provincial Secretariat for Regional Development, Interregional Cooperation and LSGUs	30	2024	300 (M: 150; F: 150)	500 (M: 250; F: 250)	700 (M: 350; F: 350)	
5.5.3. Number of programmes and projects supporting the social inclusion of young migrants and refugees at the national, provincial and local levels in a calendar year	Number	Annual reports by MLEVSA, Commissariat for Refugees and Migration, MTY, project implementers’ reports	19	2024	10	10	10	

Source of funding		Link to the programme budget			Total estimated funds in 000 RSD			
Budgetary funds		Programme 1302			In 2026	In 2027		In 2028
					8.000	7.000		8.000
Activity	Implementing agency	Implementing partners	Completion deadline	Source of funding	Link to the programme budget	Total estimated funds by source in 000 RSD		
						In 2026	In 2027	In 2028
5.5.1.1. Develop and implement programmes for the prevention of social exclusion, including cooperation with non-institutional stakeholders that develop youth resocialisation and reintegration services, as well as outreach programmes for hard-to-reach young people and young people transitioning out of alternative care	MTY	MLEVSA, provincial authorities responsible for social policy, gender equality, local self-government, security, education and youth, educational institutions, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
5.5.1.2. Support projects aimed at the social inclusion of young people from groups at risk of social exclusion at all levels	MTY	MLEVSA, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	1,000	1,000	1,000
5.5.1.3. Support resocialisation and reintegration projects and programmes for young people who have undergone treatment for substance dependence, been subject to institutional measures or educational measures in an institution, or served a juvenile detention or prison sentence	MTY	MLEVSA, ME, ME, National Institute for Social Protection, Provincial Institute for Social Protection, LSGUs, CSOs, international partners	2028 (Q4)	Budgetary funds	1302	500	500	500
5.5.2.1. Support the development and implementation of outreach programmes for at-risk and NEET youth, aimed at their inclusion in the community and access to support services, through the use of outreach and detached youth work methodologies	MLEVSA (funded by MTY)	MTY, YO, CSOs	2028 (Q4)	Budgetary funds	1302	3,000	2,000	3,000
5.5.2.2. Advocate for the improvement of the regulatory framework for student standards to provide for the subsidisation of education costs for young people from socially disadvantaged groups	MTY	MLEVSA, MCTI, MI, provincial authorities responsible for youth, education and housing	2028 (Q4)					
5.5.2.3. Support the establishment of local integrated services in the local community and support programmes for young people at risk of social exclusion, particularly young people transitioning out of alternative care	MTY	MLEVSA, MHMRSD, ME, Centre for the Protection of Victims of Human Trafficking, Commissariat for Refugees and Migration, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	2,000	2,000	2,000

5.5.3.1. Support projects and programmes to inform young people about the causes and consequences, as well as the types of migration, as well as through direct work with young migrants	MTY	Commissariat for Refugees and Migration, provincial authorities responsible for social policy, gender equality, local self-government, security, youth and education, LSGUs, CSOs	2028 (Q4)	Budgetary funds	1302	500	500	500
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7. FINAL PROVISIONS

This AP shall be published on the Government website, MTY website and e-Government portal, within seven days of the day of adoption.

This AP shall be published in the Official Gazette of the Republic of Serbia.

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In Belgrade, 09 July 2026

GOVERNMENT

Accuracy certified by

GENERAL SECRETARY

(signature)

(stamp)

Petar Janjić

PRIME MINISTER

Prof. Đuro Macut, PhD